STAFF REPORT CONCERNING APPLICATION FOR A CERTIFICATE OF APPROPRIATENESS

Date: June 12, 2018

Application Number: 2018-0608

Property Location: 24888 Cleveland Road

Architectural Style/Date/Architect or Builder: Greek Revival / 1850~1870 / "Aaron N. Miller Farm"

Property Owner: Thomas and Sandra Martin

Landmark or District Designation: Local Landmark, Ordinance #55-1975

Rating: *Outstanding*

DESCRIPTION OF STRUCTURE/SITE: The site of the Local Landmark at 24888 Old Cleveland Road originally comprised 32.70 acres encompassing the historic Aaron N. Miller farm. The property has been subsequently subdivided into two parcels: the Miller farmstead is now included in a 10 acre rectangular tract of land (tax key #04-1020-0328, owned by Thomas and Sandra Martin), while the remainder of the landmarked property is on an irregular parcel of land comprising 22.70 acres (tax key #04-1020-032802, owned by James and Barbara Kidder). The terrain is rolling and includes what is rumored to be the highest point in German Township. The majority of the original 32.70 acres is wooded.

The circa 1855 t-plan house with later additions sits closest to Old Cleveland Road, with the barn and four ancillary agricultural buildings to the south, including the visually prominent multi-story barn built into the rising topography. The ancillary farm buildings have board-and-batten exterior walls and are sited on fieldstone foundations.

To the west of the farmstead is a section of land that has low brush and is concealed from Old Cleveland Road by an approximately 50' deep grove of trees running parallel to the road. South of this grove of trees are fenced enclosures for the horses and garden patches. A natural draw (draining towards Old Cleveland Road) separates this land from the main farmstead area. This terrain rises to the south and west, before cresting and falling away beyond the property boundary. The 1875 St. Joseph County Atlas image of the A. N. Miller farm shows a three-story barn stood on this western plot.

The area across Old Cleveland Road to the north has been extensively developed into industrial warehouses and distribution centers.

<u>ALTERATIONS</u>: A previous multi-story barn was removed prior to 1900. COA #1994-0321 allowed for the replacement of the pea gravel driveway with one of paving brick. COA #1996-0319 allowed for the construction of a wood board fence as indicated in the 1875 atlas image.

<u>APPLICATION ITEMS</u>: "150 x 60 Riding Arena and workshop on the west side of our property. Need horse stalls tall enough for horses. Present historic barn has low ceilings on ground level. Horses hit heads on lights. Will provide landscaping and trees (apple, pine, flowering). Color will be grey to blend with house."

From e-mail correspondence:

"The building will be 14 feet tall, 150 x 60. Color will be gray with white trim, steel construction. Windows will be standard size, with mutton's similar to house, white trim, like the house. Yes, we will have a concrete footer, and foundation in part of the building but certainly not in the riding arena. The design will be as drawn, the main purpose is an indoor riding arena, and needs to be a large open building. We do not have manufacture specs, they build to our needs, will try to get something before the meeting. Would like to get this project started to use it as intended, for riding and training my Ponies to pull a cart in a safe confined area. Please let me know when the meeting is so we can plan to attend, and we will be able to address any additional concerns at that time."

DESCRIPTION OF PROPOSED PROJECT: Applicant seeks a Certificate of Appropriateness for the construction of a 150' x 60' enclosed riding arena and workshop area. The structure would be sited on the western portion of the Martin's parcel, parallel to the street, concealed by landscaping, and built into the topography as it rises to the west. The erection of the structure would be executed by AERS Construction of Wolcottville, IN, who specialize in building metal farm buildings.

An approximation of the design of the building provided by AERS Construction is attached for contextual reference. NOTE: This is not the final design, but a facsimile created by AERS Construction at the request of the HPC staff for this meeting. Final design documents have not yet been created. Per the submitted initial designs, the exterior cladding of the structure would be vertical metal siding. Windows and doors to be determined.

SITE VISIT REPORT:

Historic Preservation Specialist Adam Toering and Historic Preservation Inspector Steve Szaday made a site visit on Monday, June 4th to discuss the project and survey the proposed area. Both staff members expressed concern to the property owner regarding the lack of information in the application, and fear that the project may be received unfavorably by the Commission. The property owner expressed the desire to continue with the application after hearing the concerns of both Historic Preservation staff members.

STANDARDS AND GUIDELINES: Local Landmark Group B

The Commission has the authority to determine the architectural merits and the extent of any proposed treatment, renovation, or addition to a historic landmark. The commission will require drawings, plans, specifications, and/or samples where appropriate.

A. Maintenance

The maintenance of any historical structure or site shall in no way involve any direct physical change except for the general cleaning and upkeep of the landmark. The Commission shall encourage the proper maintenance of all structure or sites.

B. Treatment

Treatment shall be defined as any change of surface materials that will not alter the style or original form. Such improvements include reroofing, glazing, or landscaping lawns and may involve a change that can potentially enhance or detract from the character of the landmark. A treatment change of any surface whether on the landmark or in its environment may require a Certificate of Appropriateness if it significantly alters the appearance of the landmark. Although these kinds of changes may not require a Building Permit, a Certificate of Appropriateness may be necessary. The commission should review the proposed treatment for character and style consistency with the original surfaces.

C. Renovation and Additions

Renovation is the modification of a structure, which does not alter the general massing while an addition, is a change in mass. A modification, which involves the removal of a part of the landmark, should be considered under demolition (see demolition).

Additions to landmarks should not detract from the original form and unity of the landmark and should not cover singular examples of architectural detail. Additions to landmarks should be added in a manner that does not disrupt the visible unity of overall appearance of the site. The proportions, materials and ratios of the existing structures should be carried through in the additions. Care should be taken not to change or alter the following:

- 1. <u>Structure—</u>Necessary structural improvements, where safety demands should be accomplished in such a way as to cause minimal visual change to the original style and construction.
- 2. <u>Material</u>—Additions and improvements involving any new material in the landmark should be of the same material as the original. It should be the same size and texture. An alternative material may be allowed if it duplicates the original. a. wood—all wood trim should conform with existing trim in shape and size.
 - b. siding materials—the Commission discourages the covering or alteration of original materials with additional siding. Structures already sided with incompatible materials should be returned to a siding similar to the original when renovation is considered.

D. Demolition

Historic landmarks shall not be demolished. When a landmark poses a threat to the public safety, and demolition is the only alternative, documentation by way of photographs, measured drawings, or other descriptive methods should be made of both the exterior and interior of the landmark. The person or agency responsible for demolition of the landmark shall be responsible for this documentation.

E. Moving

The moving of landmarks is discouraged, however, moving is preferred to demolition. When moving is necessary, the owner of the landmark must apply to the Commission for a Certificate of Appropriateness.

F. Signs

No neon or flashing signs will be permitted unless they are original to the structure. Billboards and super-graphics will also be disallowed. Only one appropriate identifying sign will be permitted per business.

G. Building Site and Landscaping

(These standards apply to both A and B)

1. Required

Major landscaping items, trees, fencing, walkways, private yard lights, signs (house numbers) and benches which reflect the property's history and development shall be retained. Dominant land contours shall be retained. Structures such as: gazebos, patio decks, fixed barbecue pits, swimming pools, tennis courts, green houses, new walls, fountains, fixed garden furniture, trellises, and other similar structures shall be compatible to the historic character of the site and neighborhood and inconspicuous when viewed from a public way.

2. Recommended

New site work should be based upon actual knowledge of the past appearance of the property found in photographs, drawings, and newspapers. Plant materials and trees in close proximity to the building that are causing deterioration to the buildings historic fabric should be removed. However, trees and plant materials that must be removed should be immediately replaced by suitable flora. Front yard areas should not be fenced except in cases where historic documentation would indicate such fencing appropriate. Fencing should be in character with the buildings style, materials, and scale.

3. Prohibited

No changes may be made to the appearance of the site by removing major landscaping items, trees, fencing, walkways, outbuildings, and other elements before evaluating their importance to the property's history and development. Front yard areas shall not be transformed into parking lots nor paved nor blacktopped. The installation of unsightly devices such as TV reception dishes and solar collectors shall not be permitted in areas where they can be viewed from public thoroughfares.

STAFF RECOMMENDATION: Staff approves of the overall concept of this project, although the particulars of its execution remain to be determined. Historic record indicates the presence of a multi-story barn at the intended location, although the proposed single-story design does not mimic the former structure. Considerable natural concealment exists to hide the proposed structure from Old Cleveland Road, and the property owners have expressed interest in planting additional trees to further conceal and separate the proposed structure from the main farmstead.

Staff are understanding of the importance of the continued and evolving use of historic farms, and that the existing structures may not be best suited for 21st century purposes.

Staff recommends that the project be given a preliminary approval (indicating support for the overall concept of constructing a new structure at the proposed site) with the following conditions:

- 1) That the applicant would...
 - a. engage a licensed architect to prepare a comprehensive site plan for the grounds around the proposed structure, detailing new paths and plantings to ensure that the structure remains obscured from the main farmstead and street,
 - b. consider taking design cues from the extant historical record of the previous structure that stood at this site and attempt to include / replicate those features in the new structure,
 - c. finalize construction plans for the structure, including materials (fixtures, windows, doors, roof, and foundation).
- 2) Having prepared this new information, the applicant would return to the Historic Preservation Commission and present their completed construction and site plan for final approval.

Written by
Adam Toering
Historic Preservation Specialist
Approved by
Elicia Feasel
Historic Preservation Administrator



Figure 1 – The farmhouse at 24888 Old Cleveland Road, looking to the southwest from the driveway.



Figure 2 - The 1880 barn, looking south-southwest from Old Cleveland Road.



Figure 3 - Looking west from the foliage behind the farmhouse.



Figure 4 - Looking west from alongside the garden enclosure. Old Cleveland Road is hidden behind the trees to the right.



Figure 5 - Looking northwest towards Old Cleveland Road.



Figure 6 - Looking east back towards the farmstead.





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HISTORIC PRESERVATION COMMISSION Rec No. 192972 \$20.00

OF SOUTH BEND AND ST. JOSEPH COUNTY

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Phone: 574/235.9371

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Email: hpcsbsjc@southbendin.gov

Timothy S. Klusczinski, President

A Certified Local Government of the National Park Service

Elicia Feasel, Historic Preservation

Administrator

APPLICATION FOR A — CERTIFICATE OF APPROPRIATENESS

OFFICE USE ONLY>>>>> DO NOT COMPLETE ANY ENTRIES CONTAINED IN THIS BOX
Date Received: 5/7/2018 Application Number: 2018 - 0608
Past Reviews: YES (Date of Last Review) NO
Staff Approval authorized by: Title:
Historic Preservation Commission Review Date:
Local Landmark Local Historic District (Name)
National Landmark National Register District (Name)
Certificate Of Appropriateness: Denied Tabled Sent To Committee Approved and issued:
Address of Property for proposed work: 2488 C EUE and Road South Bend IN 46628 (Street Number—Street Name—City—Zip)
Name of Property Owner(s): Thomas, Sandra Martin Phone #: 574-952-8676
Address of Property Owner(s): 24888 Cleveland Road South Bend 46628 (Street Number-Street Name-City-Zip)
Name of Contractor(s): A ERS Construction Phone #: 160-768-8145
Contractor Company Name:
Address of Contractor Company: 0465 E. 450 S. Wolcottville, IN 46795 (Street Number—Street Name—City—Zip)
Current Use of Building: Noturent building - over grown field, scrub trees. (Single Family—Multi-Family—Commercial—Government—Industrial—Vacant—etc.)
Type of Building Construction: Pole Building (Wood Frame—Brick—Stone—Steel—Concrete—Other)
Proposed Work: In-Kind Landscape New Replacement (not in-kind) Demolition (more than one box may be checked)
Description of Proposed Work: 150 x 60 Riding Arena and work shop on the west side of our property. New horse stalls tall enough for horses. Present historic barn as low ceilings on ground level. Horses hit heads on lights. Will provide land-caping + trees Capple, pine, flowering). Color will be gray to blend with house.
Owner e-mail: Itireseller@gmail.com and/or Contractor e-mail: aers@pcfreemail.com
X Sandw J. Martin and/or X gers pefree mail. com

Adam Toering

From:

Sandra Martin <r2d2five@gmail.com>

Sent:

Wednesday, May 16, 2018 6:47 PM

To:

Adam Toering

Subject:

Re: 24888 Cleveland Road

We were on vacation last week. The building will be 14 feet tall, 150 x60. Color will be gray with white trim, steel construction. Windows will be standard size, with mutton's similar to house, white trim, like the house. Yes we will have a concrete footer, and foundation in part of the building but certainly not in the riding arena. The design will be as drawn, the main purpose is an indoor riding arena, and needs to be a large open building. We do not have manufacture specs, they build to our needs, will try to get something before the meeting. Would like to get this project started to use it as intended, for riding and training my Ponies to pull a cart in a safe confined area. Please let me know when the meeting is so we can plan to attend, and we will be able to address any additional concerns at that time. Thank you.

On Tuesday, May 8, 2018, Adam Toering <atoering@southbendin.gov> wrote:

Thomas, Sandra, et al -

I had talked with Sandra in early April about your proposed project, and we had discussed the application process and the particulars of your landmark property's status. I received your application yesterday – I'm sorry I wasn't able to meet with you directly when you dropped it off, but I wanted to touch base with you regarding your submitted documents. As Staff to the Historic Preservation Commission, my role is to prepare a staff report for submission to the Commission for their review and decision on your proposed project. The following questions are to add clarity for that report to provide context for the Commissioners in their decision-making process. I will admit, I don't always know which way the Commission will vote, but I like to think I have a good idea on what questions they are most likely to ask, and what their concerns might be.

The Commission's role, however, is to ensure that the new construction is sympathetic to the existing structures, and appropriate to exist in the context of the landmarked site. They will, as I stated earlier, have difficult questions.

- 1. Is there a modular/pole barn construction design that you are styling the structure after?
- 2. Are there design documents / manufacturer's specs?
- 3. What material will the pole barn be constructed out of?
- 4. What will the enclosures or windows look like?
- 5. Will it have a concrete foundation?
- 6. How tall will the intended structure be?

I encourage you to be as detailed as possible with your application paperwork. As I repeatedly say, "Error on the side of too much information." As I said to Sandra, building new construction on historic landmark properties is totally 'doable.' I trust that you will construct a beautiful, functional structure. The Staff here fully understand that the

'modern' owners of historic structures must be able to utilize and 'live-in' the context of their landmarked property. These properties are not museum pieces – they are homes and businesses.

The deadline for the May 22nd meeting was yesterday, May 7th. Your application was received before the end of business on that day, however, I do not have enough information at this time to submit what the Commission would consider a 'complete application' for their review. If we are able to receive additional material this week, we may be able to add this project onto the (already long) agenda. If not, I can envision hearing this project on the June docket. My experience with the Commission is that they deny applications with too little information – it would be better to delay to the June meeting than be denied in May and forced to reapply for June.

Please contact me with any questions or concerns. I am available for consultations and office visits at your convenience!

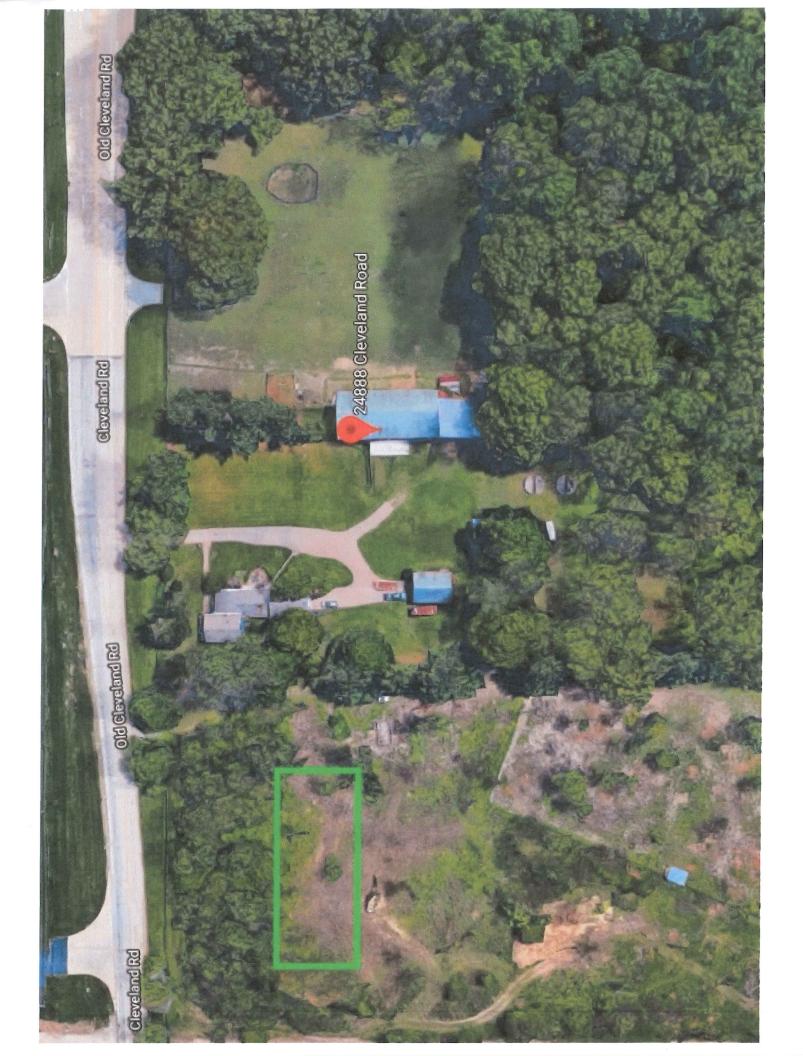
PS – I hope I have entered Thomas' e-mail correctly – I used ltireseller@gmail.com – I couldn't tell if it was ltireseller@gmail.com . Sandra, please forward accordingly if I have it wrong!

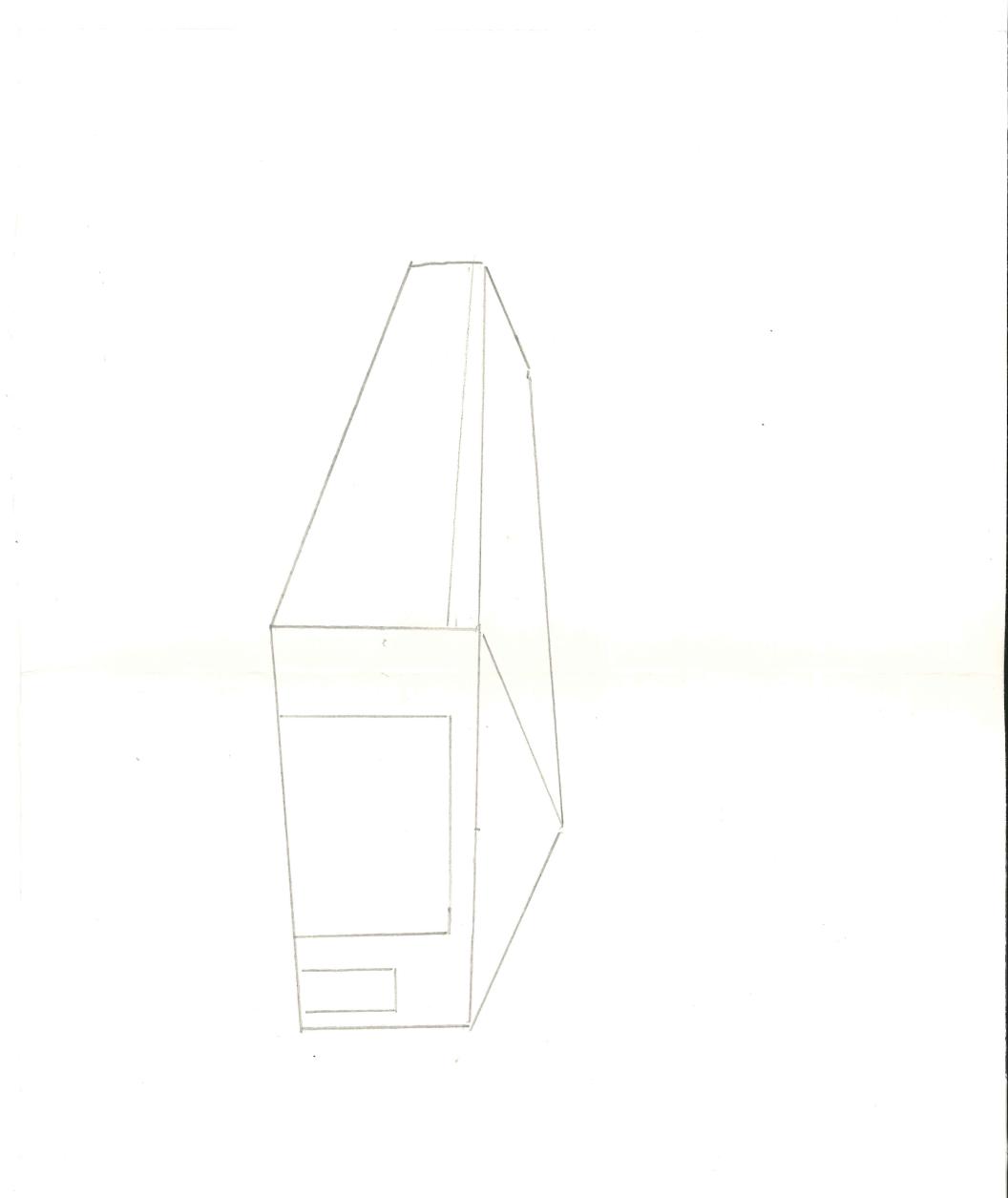
PPS – I have included AERS Construction, as well as Elicia Feasel (Historic Preservation Administrator) on this exchange.

Adam Toering

Historic Preservation Specialist
Department of Community Investment
(574) 235-7478
atoering@southbendin.gov
City of South Bend
227 W. Jefferson Blvd., Ste. 1400
South Bend, IN 46601

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A.E.R.S. Construction 0465 E. 450 S. Wolcottville, IN 46761

Phone:260-768-8145 Fax:260-499-3041

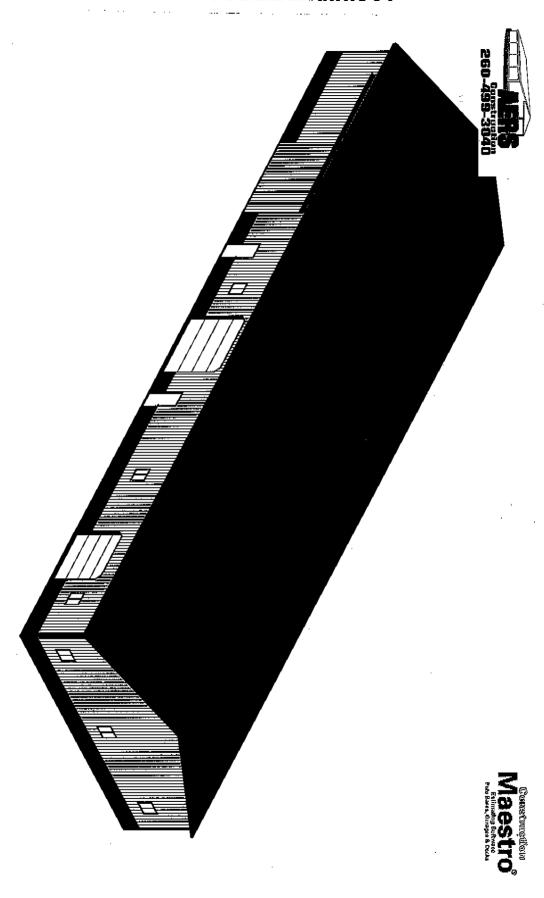
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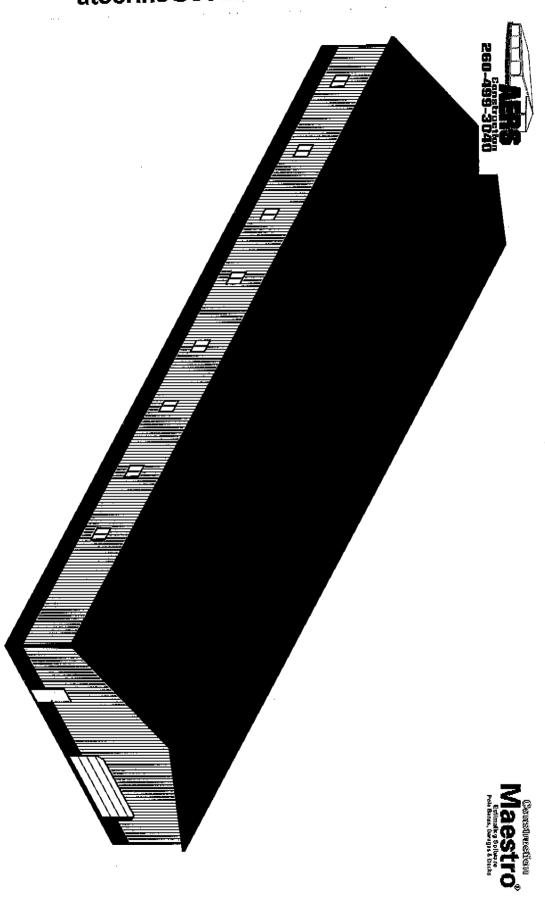
Comments:

IS THIS WHAT YOU WANTED OR ????..IF NOT CALL ME AT 260-499-3040

"Tom Martin Estimate Number: 306 6/7/2018"



"Tom Martin Estimate Number: 306 6/7/2018"



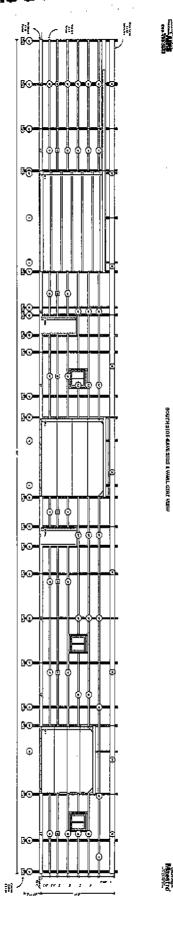
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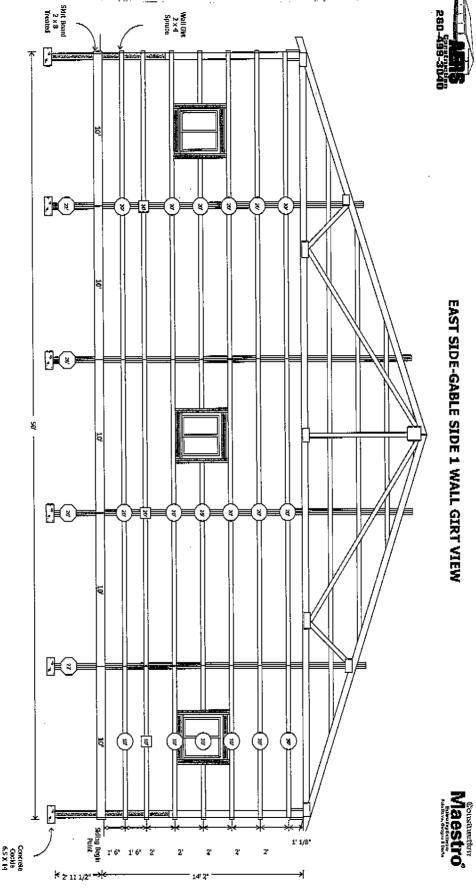
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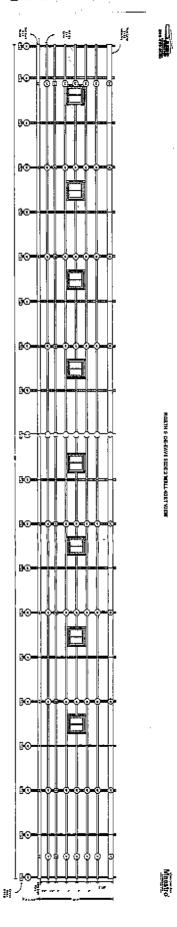
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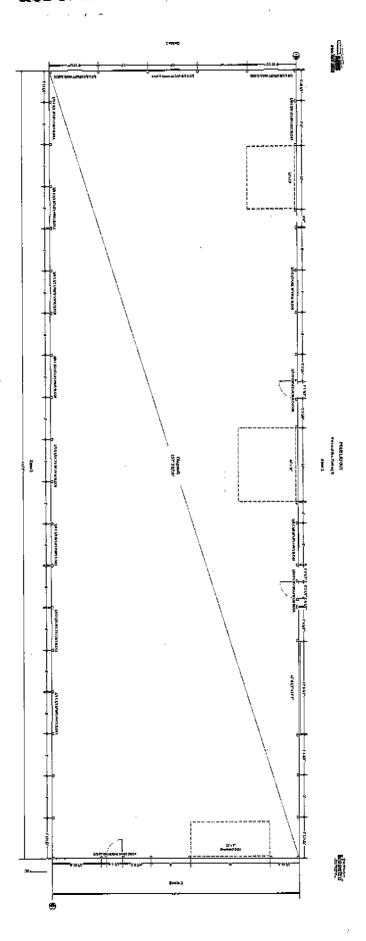




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