

# STANDARD OPERATING PROCEDURES MANUAL OF THE SOUTH BEND COMMON COUNCIL

Created February 1, 2016

Updated February 1, 2017

# Preface

On January 1, 2016, a newly elected 9-member South Bend City Council and newly elected South Bend City Clerk officially took office to serve the citizens of the city.

In the interest of further promoting best practices in the legislative branch of city government, as well as in the Office of the City Clerk, the following *Standard Operating Procedures Manual* has been developed. This document is intended to address day-to-day operational procedures, policies and practices. These standard operating procedures are supplemental to the Common Council governing rules and regulations, which were duly passed by ordinance and codified into Chapter 2 of the *South Bend Municipal Code*.

This *Manual* will serve as a quick reference to address routine policies and procedural questions, so that when an issue may arise that each may be timely and reasonably addressed. These SOPs may be amended or updated from time to time to achieve greater operational efficiencies. Additional SOPs may be added, as deemed necessary, with all members of the South Bend Common Council, their support staff, and the Office of the City Clerk, as well as, the standing committees, boards, and commissions being updated on all additions and/or changes.

This Manual is also designed to complement the Common Council's Mission Statement:

"To make certain that our City Government is always responsive to the needs of our residents and that the betterment of South Bend is always our highest priority".

This *Manual* is authorized pursuant to the authority granted to the Council President to "perform any function proper and necessary for the effective and efficient operation of the office as deemed in the public interest" as set forth in *South Bend Municipal Code* § 2-6; and in furtherance of the "duties of the City Clerk as Clerk of the Council" as set forth in *South Bend Municipal Code* § 2-7.

If any Council Member has any questions or concerns, they should be brought to the attention of the Council President so that each may be timely and reasonably addressed.

We look forward to a very productive and positive term of office, as we work together for the betterment of the citizens of South Bend. Thank you.

Tim Scott

Tim Scott, Council President

Kareemah Jowler

Kareemah Fowler, City Clerk

February 1, 2016

Updated February 1, 2017

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# STANDARD OPERATING PROCEDURES MANUAL

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# Standard Operating Procedure # 01-2016-SBCC Addressing

# Use of South Bend Common Council Stationery

Effective Date: February 1, 2016

<u>Purpose</u>: This Standard Operating Procedure (SOP) establishes policies and procedures addressing the use of Council stationery, so that professional and systematic standards are routinely followed by all Council Members, their support staff, and the Office of the City Clerk.

Scope: This SOP governs when Council stationary may be used by a Council Member.

Responsibility: It is the responsibility of each Council Member to comply with this SOP.

### **Procedure and Governing Rules:**

South Bend Common Council stationery may only be used when a Council Member desires to address a matter concerning official government business of the City of South Bend. In limited circumstances, if a Council Member is requested to issue a letter of reference for an individual, Council stationery may be used so long as it is limited to his/her knowledge of the individual and does not convey a recommendation on behalf of the Common Council or the City of South Bend, Indiana.

Council stationery is defined as that which contains the City Seal and the name of the Common Council.

In order to comply with the Americans With Disabilities Act (ADA), the stationery must also contain the street address, telephone contact information and the TDD number 574.235.5567.

It is the responsibility of the Council Member using Council stationery, and not that of the Office of the City Clerk, to maintain copies of all documents issued on Council stationery, in the event that a request for public records is received by the City pursuant to the Indiana Public Records Act. Compliance with this governing law is the duty of the Council Member.

In the event that a Council Member desires to issue a statement which is an opinion or editorial comment which does not pertain to pending proposed legislation or city governmental issues or topics, in such instances the Council support staff and the staff of the Office of the City Clerk shall not assist, and such statement shall only be issued on personal letterhead. In such instances the individual Council Member shall be solely responsible for the dissemination of such opinions and editorial comment.

In the event that a Council Member needs assistance in the preparation of a document he/she wishes to issue on Council stationery, he/she must give reasonable notice to the Council Attorney and the Legislative Research Assistant, especially if the document is also to be issued in Spanish.

Standard Operating Procedure # 01-2016-SBCC Addressing Use of South Bend Common Council Stationery Page 2

- 1. In the event that a Council Member needs assistance in having a communication typed on Council stationery, he/she shall contact the staff member assigned by the City Clerk, in a reasonable period of time to complete such task.
- 2. All usage of Council stationery shall be done in a manner which is consistent with all rules of decorum governing members of the South Bend Common Council, and in particular the provisions of South Bend Municipal Code § 2-8 (k) which provides in part that "no member shall impugn a motive of another", and South Bend Municipal Code § 2-8 (o) which provides in part that "each Council Member shall observe the highest standards of dignity, propriety, courtesy, respect and decorum..."



# Standard Operating Procedure # 02-2016-SBCC Addressing

# News or Press Releases Issued by South Bend Council Members

Effective Date: February 1, 2016

<u>Purpose</u>: This Standard Operating Procedure (SOP) addresses news or press release policies and procedures of the Common Council, so that professional and systematic standards are routinely followed by all Council Members, their support staff, and the Office of the City Clerk.

<u>Scope</u>: This SOP governs any and all press or news media releases concerning official government business of the City of South Bend which a Council Member wishes to issue.

Responsibility: It is the responsibility of each Council Member to comply with this SOP.

### **Procedure and Governing Rules:**

Any proposed News Release may only use the City Seal and picture of the Council Member issuing such release, if the subject matter pertains to official government business of the City of South Bend.

The group picture of the Common Council may only be used on a News Release if the release is being issued on behalf of the entire Council.

Each News Release must conspicuously list the date, the name of the Council Member(s), contact telephone number(s), the TDD number 574-235-5567, and the subject matter being addressed.

Assistance in drafting a proposed News Release may be given by the Council Attorney and the Legislative Research Assistant, upon reasonable notice being given by the requesting Council Member(s).

If a proposed News Release is also to be simultaneously issued in Spanish, as well as English, a reasonable period of time must be given to the Legislative Research Assistant to prepare such a translation.

Each proposed News Release must be consist with all rules of decorum governing members of the South Bend Common Council, and in particular the provisions of South Bend Municipal Code § 2-8 (k) which provides in part that "no member shall impugn a motive of another", and South Bend Municipal Code § 2-8 (o) which provides in part that:

"...each Council Member shall observe the highest standards of dignity, propriety, courtesy, respect and decorum..." Any proposed News Release found to be in violation of this provision or which contains editorial comments not pertaining to proposed legislation will not be issued by the Office of the City Clerk. In such circumstances, the Council Member submitting such a proposed News Release shall be advised by the Office of the City Clerk so that he/she may take appropriate corrective actions to edit said News Release, with notice also being given to the Council President of such action.

Standard Operating Procedure # 02-2016-SBCC
Addressing News or Press Releases Issued by South Bend Council Members
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- 1. Drafts of News Releases will be checked for grammar and spelling, however the Council Member planning to issue such a release is responsible for the facts being addressed.
- 2. The final version of each News Release which meets the standards set forth in this SOP must be initialed, signed by the Council Member(s), or must have been officially authorized by the issuing Council Member(s) to use his or her stamped signature stamp by the staff member assigned by the City Clerk who is in charge of issuing such releases. Proposed News Releases found to be in compliance with the SOP shall then be stamp-filed with the date and time by the individual assigned by the City Clerk to receive and review such documents, and then publicly released and disseminated by the Office of the City Clerk.
- 3. The Office of the City Clerk shall only transmit News Releases complying with this SOP to the news media, the Common Council and support staff, affected City departments, the Mayor's Office, and those who may have jurisdiction over the subject matter of the release. The Office of the City Clerk shall have such release posted on the Common Council website within a reasonable period of time, with limited paper copies placed in the Office of the City Clerk. The Office of the City Clerk may assist in preparing the requested number of copies for a properly called News or Press Conference so long as there is compliance with Standard Operating Procedure # 03-2016. The Office of the City Clerk shall maintain a copy of all issued releases.



# Standard Operating Procedure # 03-2016-SBCC Addressing

# **Use of Council Informal Meeting Room**

Effective Date: February 1, 2016

Updated: February 1, 2017

<u>Purpose</u>: This Standard Operating Procedure (SOP) establishes policies and procedures addressing the use of the Council Informal Meeting Room, so that professional and systematic standards are routinely followed by all Council Members, their support staff, and the Office of the City Clerk. This standard operating procedure (SOP) shall also apply to all standing committees, boards, and commissions.

**Scope**: This SOP governs the process for reserving and using the Council Informal Meeting Room.

**Responsibility**: It is the responsibility of each Council Member, standing committee, board, and commission to comply with this SOP.

#### **Procedure and Governing Rules:**

The Council Informal Meeting Room located on the 4<sup>th</sup> Floor of the County-City Building is used by many other governmental agencies and departments. So that there is proper scheduling of the use of that room, the following procedure and rules must be adhered to:

- 1. Any Council Member or officer of a board or commission may request to reserve the Council Informal Meeting Room for a specific date and time; with the approximate duration of time that the room will be needed.
- 2. If the request to reserve the Council Informal Meeting Room is for an official meeting of a standing committee, board or commission, then the Office of the City Clerk must be provided with the topic of discussion for the meeting and agenda, if applicable. The Office of the City Clerk will post notice of the meeting in compliance with Indiana's Open Door Law and Public Records Act.
- 3. Notification of an official meeting of a standing committee, board or commission may be completed by filling out the "Standing Meeting Request Protocol Form" [Form A] or the online fillable form found on the South Bend Common Council website at <a href="https://www.southbendin.gov/meeting-request-protocol-form.">https://www.southbendin.gov/meeting-request-protocol-form.</a>
- 4. Such request must be made to the staff person assigned by the City Clerk who oversees the scheduling of the use of the Council Informal Meeting Room.
- 5. Requests shall be handled on a first-come first serve basis, unless another governmental entity or department has prior confirmation for the usage of such room on a regular basis.

Standard Operating Procedure # 03-2016-SBCC Addressing Use of Council Informal Meeting Room Page 2

- 6. When confidentiality is needed for Council Members and support staff assigned to the At Large office, if the Council Informal Meeting Room is not in use, it may be used by such individuals on an as needed basis with limited notice being required in such instances.
- 7. If there is a need to use any technology equipment, request must be made at time of initial notification to the Office of the City Clerk. The Council Informal Meeting Room is equipped with recording equipment that may be used for official meetings.
- 8. In no instance may the room exceed the Fire Marshal's maximum occupancy of thirty-five (35) persons.
- 9. The room shall be used for official Council government business only.
- 10. It is the responsibility of the Council Member(s) reserving the room to return the room free of any papers or other objects which were not in the room initially, and with all furniture returned to their original locations.
- 11. If the request for use of the Council Informal Meeting Room is for a news or press conference, the Office of the City Clerk shall be advised, so that the appropriate number of copies of News or Press Releases which comply with SOP # 02-216-SBCC, may be available for the requesting Council Member(s) prior to the conference.
- 12. All News or Press Conferences must be conducted in a manner which is consistent with all rules of decorum governing members of the South Bend Common Council, and in particular the provisions of the South Bend Municipal Code § 2-8 (k) which provides in part that "no member shall impugn a motive of another", and South Bend Municipal Code § 2-8 (o) which provides in part that "each Council Member shall observe the highest standards of dignity, propriety, courtesy, respect and decorum..."



# Standard Operating Procedure # 04-2016-SBCC Addressing

# Off-Site Council Member News or Press Conferences & Working with Media

Effective Date: February 1, 2016

<u>Purpose</u>: This Standard Operating Procedure (SOP) establishes policies and procedures addressing off-site Council Member News or Press Conferences, so that professional and systematic standards are routinely followed by all Council Members, their support staff, and the Office of the City Clerk.

<u>Scope</u>: This SOP governs the process to be followed in the event that a Council Member desires to hold a news or press conference which would not be either in the Council Member's Council Office or in the Council Informal Meeting Room on the 4<sup>th</sup> Floor of the County-City Building.

Responsibility: It is the responsibility of each Council Member to comply with this SOP.

### Procedure and Governing Rules:

Providing information to the news media when a Council Member initiates or is working on a key project, or is planning to introduce proposed legislation which is of significant interest to the public, may be appropriate from time to time. Calling a news conference where the press is invited to hear a Council Member speak and address questions at a location in the City, is usually reserved to significant news-worthy topics. This may be at times be the most efficient and effective means to deliver information to the public. In light of the background preparation which includes but is not limited to proper scheduling, notice of the proposed news conference by the Office of the City Clerk, handout preparation, and post-news conference posting of releases on the Council's website, the following procedure and rules must be adhered to:

- 1. Advanced reasonable notice to the Office of the City Clerk must be given by the Council Member(s) of the specific date, time and location of where the proposed off-site news conference is to be held.
- 2. Such request must be made to the staff person assigned by the City Clerk who oversees the scheduling of the use of the Council Informal Meeting Room.
- 3. Assistance from the Office of the City Clerk and Council Support Staff shall be used only for official Council government business, and reasonable time for such assistance must be given.
- 4. If handouts are anticipated to be used, the Office of the City Clerk shall be advised, so that the appropriate number of copies of News or Press Releases which comply with SOP # 02-216-SBCC, may be available for the requesting Council Member(s) prior to the conference.
- 5. If links from the news or press conference are anticipated to be made to the Common Council's Facebook page, the Council Member must comply with Policy # 02-2013 Addressing Council Facebook Standards, which are on file with the Office of the City Clerk.

- 6. All News or Press Conferences must be conducted in a manner which is consistent with all rules of decorum governing members of the South Bend Common Council, and in particular the provisions of South Bend Municipal Code § 2-8 (k) which provides in part that "no member shall impugn a motive of another", and South Bend Municipal Code § 2-8 (o) which provides in part that "each Council Member shall observe the highest standards of dignity, propriety, courtesy, respect and decorum..."
- 7. Some points to keep in mind when conducting a News or Press Conference include:
  - Think about the subject matter and identify key messages
  - Speak clearly and pause when asked a question so that your response is factual
  - Politely correct a reporter if he or she makes an incorrect statement. You may ask the reporter
    to repeat or summarize an item to make sure that they understand it correctly.
  - Only discuss items which you have firsthand knowledge about and never exaggerate, guess or discuss confidential information.
  - Always be prepared to provide further background information if requested.



# Standard Operating Procedure # 05-2016-SBCC Addressing

# Standing Committee Meetings and Use of Protocol Form

Effective Date: February 1, 2016

**Updated: February 1, 2017** 

<u>Purpose</u>: This Standard Operating Procedure (SOP) establishes policies and procedures addressing when the "Standing Meeting Request Protocol Form" is to be used, so that professional and systematic standards are routinely followed by all Council Members, their support staff, and the Office of the City Clerk.

**Scope**: This SOP governs when a Council Member who is a Chairperson of a Standing Committee is required to use the Standing Meeting Request Protocol Form.

**Responsibility**: It is the responsibility of each Council Member to comply with this SOP.

#### **Procedure and Governing Rules:**

- 1. The Office of the City Clerk maintains and regularly updates a 1-page form entitled "Standing Meeting Request Protocol Form" [Form A] which is accessible from that office or from the Common Council's website at <a href="https://www.southbendin.gov/meeting-request-protocol-form">https://www.southbendin.gov/meeting-request-protocol-form</a>.
- 2. This form was originally developed several years ago for the purposes of:
  - Helping streamline the process for calling a Committee meeting;
  - Assuring that there was proper notification to key people, who may be involved with the topic under discussion, were given reasonable notice and preparation time of the proposed committee meeting;
  - Enabling compliance with Indiana's Open Door Law and Public Records Act with regard to timely notice to City officials, the public and media, proper posting of the meeting notice, collaboration with off-site individuals in charge of a location for recording of the meeting by the Office of the City Clerk;
  - Enabling compliance with the Americans With Disabilities Act (ADA) with regard to accessibility to the meeting location.
- 3. The Standing Meeting Request Protocol Form is required to be completed by a Committee Chairperson when:
  - a) A proposed committee meeting is planned to be held on a date other than the 2<sup>nd</sup> or 4<sup>th</sup> Monday of the month; or
  - b) A proposed committee meeting is requested to be held on a 2<sup>nd</sup> or 4<sup>th</sup> Monday, but would have no proposed resolutions or proposed ordinances on the committee agenda which are scheduled for public hearing that evening at the 7 p.m. South Bend Common Council meeting.

Standard Operating Procedure # 05-2016-SBCC
Addressing Standing Committee Meetings and Use of Protocol Form
Page 2

- 4. Proposed committee meetings which fall into the category described in paragraph 3b above, must submit their request to the Office of the City Clerk, no later than noon on the Wednesday prior to the Monday regular Common Council meeting.
- 5. Standing Committees which have Bills referred to them for review and recommendation for the Monday Common Council meeting will always take precedence for scheduling over requests for meetings having non-agenda items. If reasonable time exists for a Standing Committee meeting which does not have a 7 p.m. Council agenda item, it may be scheduled as the last Committee meeting, immediately prior to the Informal Meeting of the Council.
- 6. If time does not exist for the scheduling of a Standing Committee which meets the criteria of paragraph 3b above, the Office of the City Clerk shall notify the requesting Committee Chairperson and the Council President. Notification that a request to schedule a Committee meeting cannot be granted, shall be given no later than the close of business on the Thursday following the Wednesday deadline when the Protocol form was received.



# Standard Operating Procedure # 06-2016-SBCC

# Addressing

### Conflict of Interest Annual Review

Effective Date: February 1, 2016

<u>Purpose</u>: This Standard Operating Procedure (SOP) establishes policies and procedures addressing an annual conflict of interest review by each Council Member, so that professional and systematic standards are routinely followed by all Council Members, their support staff, and the Office of the City Clerk.

Scope: This SOP governs the annual conflict of interest review required to be conducted by Council Member and by each citizen member which a Standing Committee Chairperson may appoint to a standing committee.

Responsibility: It is the responsibility of each Council Member to comply with this SOP.

#### **Procedure and Governing Rules:**

Following the Organizational Meeting held on the first Monday of January of each year, the Council President elected to serve in that capacity for the calendar year has the responsibility to appoint members of the Council to each of the Council's eleven Standing Committees. Following those appointments, each Common Council Member has the responsibility to:

- 1. To abide by the State of Indiana's Uniform Conflict of Interest Disclosure Statement policies and procedures set forth in *Indiana Code* § 35-44.1-1-1, et seq., and South Bend Municipal Code § 1-10(p).
- 2. Determine whether he or she needs to complete a conflict of interest form and have it accepted by the Common Council at a public meeting, and then have it filed with the appropriate offices.
- 3. Complete the Uniform Conflict of Interest Disclosure Form (Form #236) available from the Office of the City Clerk and then return the completed form to the City Clerk for acceptance at the next regular Common Council meeting under "Unfinished Business" and then have it filed with the Office of the City Clerk, the Clerk of the Circuit Court and the State Board of Accounts.
- 4. Review this process with any and all citizen members who may be appointed to a Standing Committee by the Council Member who chairs a committee during the orientation session.



# Standard Operating Procedure # 07-2016-SBCC

#### Addressing

# Annual Standing Committee Organizational Meetings and

# Orientation Sessions With Persons Appointed As Committee Citizen Members

Effective Date: February 1, 2016

Updated: February 1, 2017

<u>Purpose:</u> This Standard Operating Procedure (SOP) establishes policies and procedures addressing initial duties of Standing Committee Chairpersons and Appointed Committee Citizen Members, so that professional and systematic standards are routinely followed by all Council Members, their support staff, and the Office of the City Clerk.

Scope: This SOP governs the activities a Standing Committee Chairperson is initially responsible for, after being appointed to chair a Committee in January of each year. As well as, the duties and responsibilities of a Citizen Member selected to serve on a Standing Committee.

Responsibility: It is the responsibility of each Council Member and citizen member to comply with this SOP.

### Procedure and Governing Rules:

The eleven (11) Standing Committees of the South Bend Common Council are responsible for carrying out due diligence requirements on all matters referred to a committee for review and recommendation. In the interest of having the most informed advisory recommendations being made by each of these committees, the Committee Chairpersons have the responsibility to:

- 1. Schedule an organizational meeting of the Standing Committee no later than the 2<sup>nd</sup> Monday of February of each year, to review the Committee's duties and responsibilities, to review and discuss the most recent Committee Annual Report filed with the Office of the City Clerk, and to discuss and recommend goals and objectives for the calendar year.
- 2. To review all applications filed with the Office of the City Clerk by citizens expressing a desire to be appointed as a citizen member. This provision does not apply to the Council Rules Committee Chairperson.
- 3. To select a qualified citizen member. That person would then be invited to the Office of the City Clerk to be sworn in, followed by a mandatory one-time orientation session where the Office of the City Clerk have the opportunity to share and discuss relevant information which would include but not be limited to responsibilities and duties, attendance requirements, procedures, and compliance with the State of Indiana's Uniform Conflict of Interest Disclosure Statement policies and procedures set forth in *Indiana Code* § 35-44.1-1-1, et seq., and South Bend Municipal Code § 1-10(p). This provision does not apply to the Council Rules Committee Chairperson.



# Standard Operating Procedure # 08-2016-SBCC Addressing

# **Procedures Governing Travel by Council Members**

Effective Date: February 1, 2016

<u>Purpose</u>: This Standard Operating Procedure (SOP) re-establishes policies and procedures governing travel by Council Members, so that professional and systematic standards are routinely followed by all Council Members, their support staff, and the Office of the City Clerk.

Scope: This SOP governs all travel for governmental purposes such as mileage, airfare, hotel, meals, parking fees and other related necessary expenses

Responsibility: It is the responsibility of each Council Member to comply with this SOP.

#### **Procedure and Governing Rules:**

This Standard Operating Procedure governing travel by South Bend Common Council Members is supplemental to the City of South Bend Travel Policy # 2.7 which has been in effect since October 1, 2011. This Standard Operating Procedure conforms to the provisions codified in Section 2-2 of the South Bend Municipal Code which provides in part that "...each Council Member may use up to one-ninth (1/9) of the monies budgeted for travel and expenses". The referenced South Bend Municipal Code section permits an allocation of some or all of a Council Member's 1/9 of the budged monies to another Council Member.

Approved budgeted amounts for a calendar year apply as summarized below:

Travel – Mileage	101-03-1-411.32.21	\$	amount budgeted $\div 9 = $ per CC Member
Travel – Airfare	101-03-1-411.32.22	\$	amount budgeted $\div$ 9 = $\$$ per CC Member
Travel – Hotel	101-03-1-411.32.23	\$	amount budgeted $\div 9 = $ <u>per CC Member</u>
Travel – Meals	101-03-1-411.32.21	\$	amount budgeted $\div 9 = $ <u>per CC Member</u>
Travel - Other (parking fees,	etc) 101-03-1-411.	.32.	21 \$ amount budgeted $\div$ 9 = \$ per CC Member

SBCC Travel Allocation Request Form # 2015-1 must be properly completed, submitted and approved for such allocation(s) to be considered. The Office of the City Clerk shall maintain a current summary of the balances of each of the approved budgeted amounts throughout the calendar year, as well as a breakdown of approved usage of such funds listing the dollar amount expended by the name of each Council Member to assure that the 1/9 allocation is documented and available for review.



# SBCC Travel Allocation Request Form

[To be used in conjunction with SOP #08-2016-SBCC]

# Council Member Travel Form Requesting Allocation of

# Other Council Member's Budgeted Monies

This form must be completed and signed by the Council Members listed in #1 and #2. This is a pre-travel requirement which must be submitted to the Council President no later than forty-five (45) days prior to the date of the requested travel, along with all other pre-travel documents required by City of South Bend Travel Policy #2.7.

	1.						
	Name of Council Member Wishing to Travel						
	^	N () (C)		-			
	2.	Name(s) of Council Member	er Agreeing to Allocate	his/h	er budgeted mon	ies	
	3.	Travel destination:					
		Date of departure:		Date	e of return:		
				Dan	of feturii:		
	5.	The following checked items	s are requested to be al	locate	d to the Council	Member lis	sted in line #1:
		<u>Description</u>	Line Item	<u>Tota</u>	l \$ Budgeted	<u>Individua</u>	l CC Amount
	+	Travel – Mileage	101-03-1-411.32.21	\$_	budgeted ÷ 9	= <u>\$</u>	per CC Member
	-	Travel – Airfare	101-03-1-411.32.22	\$_	budgeted ÷ 9	= \$	per CC Member
-		Travel – Hotel	101-03-1-411.32.23	\$_	budgeted ÷ 9	= \$	per CC Member
-		Travel – Meals	101-03-1-411.32.21	\$_	budgeted ÷ 9	= <u>\$</u>	per CC Member
		Travel – Other (parking fees, etc)	101-03-1-411.32.21	\$	budgeted ÷ 9	= \$	per CC Member
STREET, TO							

The Chief Deputy City Clerk completes the last two (2) columns listed above.

Each of the Council Members signing this SBCC Travel Allocation Request Form # 2015-1 certify that the information contained therein is true, complete and correct to the best of their knowledge. Each Council Member agreeing to allocate his/her budgeted monies for travel as indicated above, further acknowledge that he/she has done so voluntarily.

# SBCC Travel Allocation Request Form [SOP # 08-2016-SBCC] Page 2

Name of Council Member Agreeing to Allocate His/her budgeted monies for travel	Date signed		
Name of Council Member Agreeing to Allocate His/her budgeted monies for travel	Date signed		
Name of Council Member Agreeing to Allocate His/her budgeted monies for travel	Date signed		
Name of Council Member Wishing to Travel	Date signed and submitted to Council President		
The foregoing SBCC Travel Allocation Request Form			
Approve			
Decline to approve			
his day of	0		
	Council President South Bend Common Council		
ubmitted for processing to the Chief Deputy City Cl	erk		
nis day of	, 20		
	Council President South Bend Common Council		

The Chief Deputy City Clerk shall notify the Council Member listed in # 1 upon receipt.

[May 13, 2015 Form updated 02/2016]



# Standard Operating Procedure # 09-2016-SBCC

#### Addressing

# **Use of City-Owned Technologies**

Effective Date: February 1, 2016

<u>Purpose</u>: This Standard Operating Procedure (SOP) re-establishes policies and procedures governing use of city-owned technologies by Council Members, so that professional and systematic standards are routinely followed by all Council Members, their support staff, and the Office of the City Clerk.

<u>Scope</u>: This SOP governs all city-owned technologies including but not limited to IPads, computers made available at Council Member work stations or offices, and other city-owned technologies as they may become available.

Responsibility: It is the responsibility of each Council Member to comply with this SOP.

#### **Procedure and Governing Rules:**

This Standard Operating Procedure reaffirms the provisions originally issued as interim policies and procedures in Policy # 01-2013, which have been in effect since January 16, 2013. This SOP summarizes the appropriate use of technology resources which are made available to the Common Council and owned by the City of South Bend.

- 1. Technology resources are to primarily serve the governmental needs of the City of South Bend.
- 2. Such technology resources may be used for personal purposes on a limited basis, provided there is:
  - a. No marginal cost to the City of South Bend
  - b. No interference with city government responsibilities
  - c. No political activities
  - d. No access of sites which promote laws or actions which are contrary to the city, state or federal government
  - e. No accessing of inappropriate sites including but not limited to adult content, online gambling, dating services, online shopping or similar activities
  - f. No accessing of sites which promote illegal activities or copyright violations
  - g. No accessing of sites which distribute computer security exploits (hacking sites)
- 3. If any of the prohibited use items listed in  $\P$  2 above are required for a legitimate city governmental reason, the exception process set forth in  $\P$  6 of this SOP must be followed.
- 4. No Expectation of Privacy: Nothing in this SOP confers an individual right or is to be construed to provide an expectation of privacy. The provisions of the *Indiana Open Door Law* codified at *Indiana Code* § 5-14-1.5 and Indiana's Access to Public Records Law codified at Indiana Code § 5-14-3 govern.

Standard Operating Procedure # 09-2016-SBCC Addressing Use of City-Owned Technologies Page 2

- 5. Additional Responsibilities: Each Council Member is expected to:
  - a. Monitor personal use of the internet, messaging and other applications to ensure that the City of South Bend is being appropriately served
  - b. Adhere to the provisions of the SOP at all times when city-owned technologies are being used
  - c. Read and abide by relevant policies and procedures developed by the Council's Information and Technology Committee
- 6. Exception Process: Any exception to the policies and procedures set forth in this SOP must be requested in advance and in writing to the Chairperson of the Council's Information and Technology Committee. All exceptions must be documented in writing and retained in the Office of the City Clerk according to the retention schedules and policies. A requested exception which may be granted shall be done on a limited time basis only and shall be reviewed on a case by case basis.
- 7. <u>South Bend Municipal Code</u>: All governing provisions codified into Chapter 2 of the <u>South Bend Municipal Code</u> addressing the Common Council shall be adhered to when using city-owned technologies.
- 8. <u>Facebook Standards</u>: Policy # 02-2013 issued as Interim Policies and Procedures addressing Council Facebook Standards which have been in effect since February 1, 2013 shall remain in effect. All Council Members are required to verify that he or she has read those policies and procedures as evidenced by signing and dating the form in front of a witness. The Office of the City Clerk maintains all records related to these standards and may provide copies of said interim policies and procedures upon request.



# Standard Operating Procedure # 10-2016-SBCC

### Addressing

### **Expenditure Request**

Effective Date: February 1, 2016

<u>Purpose</u>: This Standard Operating Procedure (SOP) addresses expenditure requests, so that professional and systematic standards are routinely followed by all Council Members, their support staff, and the Office of the City Clerk.

**Scope**: This SOP governs all requests for an expenditure, other than those related to travel which are addressed in Standard Operating Procedure # 08-2016-SBCC.

Responsibility: It is the responsibility of each Council Member to comply with this SOP.

#### **Procedure and Governing Rules:**

The annual budget governing the South Bend Common Council may from time to time include very limited monies for small miscellaneous expenditures. All such funds are governed by City of South Bend Policy # 1.2 Operating and Budgeting Policy which has been in effect since January 1, 2010; as well as provisions of the *Indiana Code* and regulations issued by the Department of Local Government Finance (DLGF).

In the interest of maintaining an accurate internal control system which ensures that all proposed spending is within approved budgetary expenditures, the following rules apply:

- Supplies needed for day to day operations in carrying out the duties of a Council Member are maintained in the Office of the City Clerk. Requests shall be made to that office on an add-needed and first-come first-serve basis.
- 2. Any supplies not readily available, may be made to the staff person assigned to handle such duties by the City Clerk, for review and consideration by the Council President.
- 3. Any supplies which may not be available per paragraphs 1 and 2 above, or other miscellaneous expenditures which a Council Member believes are needed in order to carry out his or her Council manic duties may be considered on a case by case basis. In such limited instances, a requisition form as depicted on the following page must be submitted to the Council President for review. No proposed expenditure may be considered or approved without the Council President's approval after he or she has reviewed the Council's budget balances maintained by a staff person assigned to carry out such duties by the City Clerk.



# South Bend Common Council Requisition Form

# Required Per Standard Operating Procedure # 10-2016-SBCC Addressing Expenditure Request

Date:	[City Clerk File Stamp]
Submitted To:	in the Office of the City Clerk
Submitted By:	Council Member's Name
<u>Proposed Expenditure</u> : Provide a brief to be incurred, along with why the expenditure	f description of the requested proposed expenditure, approximate cosure is needed in relation to Council manic duties.
Approximate Date Requested Item(s) Need	led:
Date Referred to the Council President by	
ApprovedDenied	Council President (Signature) Date
If approved, date sent for processing and notif	



# **Standard Operating Procedure # 01-2017-SBCC**

### Addressing

# Off-Site Meetings of a Standing Committee, Board or Commission

Effective Date: February 1, 2017

<u>Purpose</u>: This Standard Operating Procedure (SOP) establishes policies and procedures addressing off-site meetings of standing committees, boards and commissions, so that professional and systematic standards are routinely followed by all Council Members, their support staff, and the Office of the City Clerk. This standard operating procedure (SOP) shall apply to all standing committees, boards, and commissions.

**Scope**: This SOP governs the procedures and responsibilities for holding an off-site standing committee, board or commission meeting at a location other than the Council Informal Meeting Room.

**Responsibility**: It is the responsibility of each Council Member, standing committee, board and commission to comply with this SOP.

#### **Procedure and Governing Rules:**

All Standing Committees, Boards and Commissions of the South Bend Common Council are responsible for conducting meetings pursuant to Indiana's Open Door Law, Indiana Code § 5-14-1.5, "all meetings of the governing bodies of public agencies must be open at all times for the purpose of permitting members of the public to observe and record them." In order to ensure compliance with state law, off-site meetings must adhere to the following rules and regulations:

- 1. The Office of the City Clerk must be notified one (1) week in advance of all official meetings of standing committees, boards and commissions. The notification must include a specific date, time and location with the topic of discussion for the meeting and an agenda. The Office of the City Clerk will provide assistance with proper notice and posting at the off-site location.
- 2. Notification of an official meeting of a standing committee, board or commission may be completed by filling out the "Standing Meeting Request Protocol Form" [Form A] or the online fillable form found on the South Bend Common Council website at <a href="https://www.southbendin.gov/meeting-request-protocol-form">https://www.southbendin.gov/meeting-request-protocol-form</a>.
- 3. The secretary or designated clerk of the board or commission is required to submit meeting minutes to the Office of the City Clerk, no later than 10 business days after the meeting. The meeting minutes must include the following:
  - A brief and formal record of the content of the meeting;
  - The order of business items must be consistent with the agenda;
  - A list of the members and presenters at the meeting;
  - Any documents, presentations or handouts from the meeting;
  - Name, address and topic of discussion of members of the public that spoke at the meeting;
  - Any motions or actions taken including topics and results;
  - Recommendations or advisory information that needs to be forwarded to the Council;
  - Appeals or request for information that needs to be forwarded to the Council.

Standard Operating Procedure # 01-2017-SBCC Addressing Off-Site Meetings of a Standing Committee, Board or Commission Page 2

- 4. It is the preference of the Office of the City Clerk that all meetings of standing committees, boards and commissions be recorded for accurate record keeping. If needed, handheld recording devices are available for use in the Office of the City Clerk. Request for a recording device should be made when providing notification of a meeting.
- 5. If a board or commission is conducting a hearing at an official meeting, then it is responsible for providing an electronic recording of the meeting to the Office of the City Clerk.
- 6. The meeting location must be in compliance with the Americans With Disabilities Act (ADA). Contact the Office of the City Clerk for more information. Identify any ADA accommodations needed for the meeting (audio, video, recorder, translator, etc.) to the Office of the City Clerk.



# **Standard Operating Procedure # 02-2017-SBCC**

### Addressing

# **Applications for Standing Committees, Boards and Commissions**

Effective Date: February 1, 2016

Updated: February 1, 2017

<u>Purpose:</u> This Standard Operating Procedure (SOP) establishes policies and procedures addressing applications for standing committees, boards and commissions, so that professional and systematic standards are routinely followed by all Council Members, their support staff, and the Office of the City Clerk. This standard operating procedure (SOP) shall apply to all standing committees, boards, and commissions.

**Scope**: This SOP governs the procedures and requirements for individuals applying to serve on a standing committee, board or commission.

**Responsibility**: It is the responsibility of each applicant to a standing committee, board or commission to comply with this SOP.

#### **Procedure and Governing Rules:**

The following are requirements and instructions for applicants interested in serving on the South Bend Common Council standing committees, boards and commissions. Council Members will interview and select qualified individuals to serve. Persons selected to serve as citizen members will be sworn in by the City Clerk with the oath being kept on file with that Office. All citizen members chosen to serve must attend a one-time orientation session conducted by the Office of the City Clerk, to provide key information about responsibilities and governing regulations of the committees, boards and commissions. The City Clerk will maintain copies of all applications submitted by individuals not selected in the event that a vacancy occurs throughout the year (informational only, not disclosable to the public).

It is the preference of the Office of the City Clerk that all applications be completed online on the South Bend Common Council website at <a href="mailto:southbendin.gov/bcapp">southbendin.gov/bcapp</a>. [Form D] If an applicant is unable to complete the online application or does not have access to a computer with internet, then the Office of the City Clerk will assist in completing an application in person. A computer will be available in the Office of the City Clerk for applicants use.

Requirements for citizen members to serve on Standing Committees pursuant to Section 2-12.3 of the *South Bend Municipal Code;* sets forth the regulations addressing "Procedure for Addressing Citizen Appointment":

- 1. Be a resident of the City of South Bend for at least one (1) year
- 2. Be available to attend meetings on a regular basis
- 3. Be interested in the subject matter and/or have some background on committee's topics
- 4. Complete an application form at <u>southbendin.gov/bcapp</u> or in person in the Office of the City Clerk on the 4<sup>th</sup> Floor of the County-City Building in downtown South Bend
- 5. Complete a one-time orientation conducted by the Office of the City Clerk

General requirements for citizen members to serve on Boards and Commissions pursuant to Section 2-58 of the South Bend Municipal Code. Each board or commission may have specific requirements established by Indiana Code or Municipal Code, contact the Office of the City Clerk for more information.

- 1. Be available to attend meetings on a regular basis
- 2. Be interested in the subject matter and/or have background on board's/commission's topics
- 3. Complete an application form at <u>southbendin.gov/bcapp</u> or in person in the Office of the City Clerk on the 4<sup>th</sup> Floor of the County-City Building in downtown South Bend

Complete list of all standing committees, boards and commissions of the South Bend Common Council

STANDING COMMITTEES	REQUIREMENTS
Community Investment Committee	South Bend Municipal Code Section 2-10
Community Relations Committee	South Bend Municipal Code Section 2-10
Council Rules Committee	South Bend Municipal Code Section 2-10
Health and Public Safety Committee	South Bend Municipal Code Section 2-10
Information and Technology Committee	South Bend Municipal Code Section 2-10
PARC Committee (Parks, Recreation, Cultural Arts & Entertainment)	South Bend Municipal Code Section 2-10
Personnel and Finance Committee	South Bend Municipal Code Section 2-10
Public Works and Property Vacation Committee	South Bend Municipal Code Section 2-10
Residential Neighborhoods Committee	South Bend Municipal Code Section 2-10
Utilities Committee	South Bend Municipal Code Section 2-10
Zoning and Annexation Committee	South Bend Municipal Code Section 2-10

BOARDS AND COMMISSIONS	REQUIREMENTS
Advisory Commission on Black Males	Indiana Code 12-13-12-1
Alcoholic Beverage Board of St. Joseph County	Indiana Code 7.1-2-4-2
Animal Control Commission	South Bend Municipal Code Section 5-95
Area Board of Zoning Appeals	Indiana Code IC 36-7-4-216
Area Plan Commission	South Bend Municipal Code Section 21-09.02
Board of Parks Commission	Indiana Code IC 36-10-4-3
Board of Public Safety	Indiana Code 36-4-9-5 & IC 36-4-9-6
Board of Public Works	South Bend Municipal Code 20-3
Century Center Board of Managers	South Bend Municipal Code Section 2-52
Disability Rights Commission	
Economic Development Commission	Indiana Code 36-7-12
Heating, Air Conditioning, and Ventilating Examining Board	South Bend Municipal Code 6-36.1

South Bend Municipal Code Section 21-13.01
South Bend Municipal Code 14.5-3
South Bend Municipal Code 2-10.1
Indiana Code 36-7-14-6.1
Indiana Code 36-7-14.5-8
South Bend Municipal Code Sec. 6-22
Indiana Code 36-7-18-9
South Bend Municipal Code 2-129
South Bend Municipal Code 2-10.1
Indiana Code 16-20-2-11
Indiana Code 6-9-1-1
Indiana Code 36-10-4-6
Indiana Code 14-30-3
Indiana Code 36-9-4-14
Indiana Code 5-28-15-13



# **Standard Operating Procedure # 03-2017-SBCC**

#### Addressing

### **Boards and Commissions**

Updated: February 1, 2017

<u>Purpose:</u> This Standard Operating Procedure (SOP) establishes policies and procedures for South Bend Common Council Boards and Commissions, so that professional and systematic standards are routinely followed by all Council Members, their support staff, and the Office of the City Clerk. This standard operating procedure (SOP) shall apply to all boards and commissions.

**Scope**: This SOP governs the procedures and requirements for all boards and commissions of the South Bend Common Council.

**Responsibility**: It is the responsibility of all members of a board or commission to comply with this SOP.

#### **Procedure and Governing Rules:**

The following procedures and requirements are established for all Boards and Commissions of the South Bend Common Council. The boards and commissions are responsible for conducting meetings pursuant to Indiana's Open Door Law, Indiana Code § 5-14-1.5, "all meetings of the governing bodies of public agencies must be open at all times for the purpose of permitting members of the public to observe and record them." A board or commission can only make decisions at a properly and lawfully convened meeting. The following are requirements for conducting board and commission meetings in compliance with Indiana's Open Door Law and the Public Records Act.

- 1. The Office of the City Clerk must be notified one (1) week in advance of all official meetings of boards and commissions. The notification must include a specific date, time and location with the topic of discussion for the meeting and an agenda. [Form B]
- 2. Notification of an official meeting of a board or commission may be completed by filling out the "Standing Meeting Request Protocol Form" [Form A] or the online fillable form found on the South Bend Common Council website at <a href="https://www.southbendin.gov/meeting-request-protocol-form">https://www.southbendin.gov/meeting-request-protocol-form</a>.
- 3. The board or commission must submit an agenda for the official meeting to the Office of the City Clerk. The agenda format should follow the "Sample Meeting Agenda Form" [Form C]. The Office of the City Clerk will assist in composing agendas, if needed.
- 4. It is the preference of the Office of the City Clerk that all meetings of boards and commissions be recorded for accurate record keeping. If needed, handheld recording devices are available for use in the Office of the City Clerk. Request for a recording device should be made when providing notification of a meeting. The Council Informal Meeting Room is equipped with recording equipment that may be used upon request.

- 5. The Office of the City Clerk will ensure compliance with Indiana's Open Door Law and the Public Records Act by providing timely notice to City officials, the public and media, proper posting of the meeting notice and collaboration with individuals in charge of an off-site location for recording of the meeting.
- 6. If a board or commission is conducting a hearing at an official meeting, then it is responsible for providing an electronic recording of the meeting to the Office of the City Clerk.
- 7. The meeting location must be in compliance with the Americans With Disabilities Act (ADA). Contact the Office of the City Clerk for more information. Identify any ADA accommodations needed for the meeting (audio, video, recorder, translator, etc.) to the Office of the City Clerk.
- 8. The officers of a board or commission may request to reserve the Council Informal Meeting Room for a specific date, time and topic of discussion; with the approximate duration of time that the room will be needed. Such request must be made to the staff person assigned by the City Clerk who oversees the scheduling of the use of the Council Informal Meeting Room. Requests shall be handled on a first-come first serve basis, unless another governmental entity or department has prior confirmation for the usage of such room on a regular basis. The Office of the City Clerk will post notice of the meeting in compliance with Indiana's Open Door Law.
- 9. All members chosen to serve on a board or commission must attend a one-time orientation session conducted by the Office of the City Clerk, to provide key information about responsibilities and governing regulations of the committees, boards and commissions. This orientation is for new appointees who have not previously attended.
- 10. If the secretary or designated clerk of the board or commission is unable to take meeting minutes, then a staff member of the Office of the City Clerk will attend to take proper meeting minutes. An officer of the board or commission should provide notice to the Office of the City Clerk 72 hours in advance of the meeting, unless in the case of an emergency.
- 11. The secretary or designated clerk of the board or commission is required to submit meeting minutes to the Office of the City Clerk, no later than 10 business days after the meeting. The meeting minutes serve as an accurate and complete record of decisions of the board or commission; they are an important tool in ensuring transparency and accountability. The minutes constitute a brief but formal record of business discussed, actions taken, and those present at the meeting and the formalities that have occurred. It's important to note that minutes are not a transcript of the meeting but must record certain procedural matters, what decisions were made and why, but need not and should not provide a word for word account of what has been said. The content of the minutes should be presented in a manner that mirror the agenda for the meeting. A sign-in sheet of everyone in attendance at the meeting including members of the board or commission, presenters and members of the public must be submitted with the meeting minutes to the Office of the City Clerk.

# The meeting minutes must include the following:

- The order of business items should be the same in both the agenda and minutes;
- Approval of meeting minutes from the previous meeting;
- The names of the members and presenters at the meeting;
- Each motion or amendment and the names of the mover and the seconder;
- Any variation, alternation or withdrawal of a motion or amendment;
- Whether a motion or amendment is carried or lost;
- Results of motions or actions including topics;
- Any topics of discussion and decisions taken;
- Any documents, presentations or handouts from the meeting;
- Name, address and topic of discussion of members of the public that spoke at the meeting;
- Recommendations or advisory information that needs to be forwarded to the Council;
- Appeals or request for information that needs to be forwarded to the Council.
- 12. All boards and commissions must schedule an organizational meeting no later than the 2<sup>nd</sup> Monday of February of each year. The following topics of discussion should take place at the organizational meeting.
  - Discuss and recommend goals and objectives for the calendar year;
  - Review and discuss the duties and responsibilities of the board or commission;
  - Review the membership, composition and terms of the board or commission;
  - Review the powers, purpose, and authority of the board or commission;
  - Discuss and set meetings dates that may be established by Indiana Code or the South Bend Municipal Code for the board or commission;
  - Discuss "quorum" requirements: The number of members required to be present in order to transact the business of the board or commission; these requirements may be established by Indiana or the South Bend Municipal Code;
  - Election of officers of the board or commission from among its members; president (chair), vice-president (vice-chair) and secretary;
  - Discuss duties of officers of the board or commission; duties may be established by Indiana or Municipal Code
    - President (Chairman) executive officer of board or commission responsible for the dayto-day operations, presiding officer of the board or commission,
    - O Vice-President (Vice-Chairman) executive officer of board or commission responsible for the day-to-day operations when the president (chair) is unable to do so
    - Secretary executive officer of board or commission responsible for maintaining records such as minutes of meetings, recording officer of the board or commission
  - The board or commission may be required by Indiana Code or the South Bend Municipal Code to file an annual report. The requirements and filing deadline of the report should be listed by code.

- 13. If a member of a board or commission resigns, then the Office of the City Clerk must be notified within five (5) days in order to coordinate the appointment of a new member, pursuant to *South Bend Municipal Code* § 2-58(b).
- 14. It is the preference of the Office of the City Clerk that all applications be completed online on the South Bend Common Council website at <a href="southbendin.gov/bcapp">southbendin.gov/bcapp</a>. Council Members will interview and select qualified individuals to serve. Persons selected to serve as citizen members will be sworn in by the City Clerk with the oath being kept on file with that Office. The City Clerk will maintain copies of all applications submitted by individuals not selected in the event that a vacancy occurs throughout the year (informational only, not disclosable to the public).
- 15. The most recent edition of Robert's Rules of Order shall be the authority on all questions of parliamentary law and procedure. Parliamentary law shall mean the enacted rules and recognized usages which govern the procedure of legislative assemblies.

Complete list of all standing committees, boards and commissions of the South Bend Common Council

STANDING COMMITTEES	REQUIREMENTS
Community Investment Committee	South Bend Municipal Code Section 2-10
Community Relations Committee	South Bend Municipal Code Section 2-10
Council Rules Committee	South Bend Municipal Code Section 2-10
Health and Public Safety Committee	South Bend Municipal Code Section 2-10
Information and Technology Committee	South Bend Municipal Code Section 2-10
PARC Committee (Parks, Recreation, Cultural Arts & Entertainment)	South Bend Municipal Code Section 2-10
Personnel and Finance Committee	South Bend Municipal Code Section 2-10
Public Works and Property Vacation Committee	South Bend Municipal Code Section 2-10
Residential Neighborhoods Committee	South Bend Municipal Code Section 2-10
Utilities Committee	South Bend Municipal Code Section 2-10
Zoning and Annexation Committee	South Bend Municipal Code Section 2-10

BOARDS AND COMMISSIONS	REQUIREMENTS
Advisory Commission on Black Males	<u>Indiana Code 12-13-12-1</u>
Alcoholic Beverage Board of St. Joseph County	Indiana Code 7.1-2-4-2
Animal Control Commission	South Bend Municipal Code Section 5-95
Area Board of Zoning Appeals	Indiana Code IC 36-7-4-216
Area Plan Commission	South Bend Municipal Code Section 21-09.02
Board of Parks Commission	Indiana Code IC 36-10-4-3
Board of Public Safety	Indiana Code 36-4-9-5 & IC 36-4-9-6

South Bend Municipal Code 20-3
Bodin Bond Municipal Code 20-3
South Bend Municipal Code Section 2-52
Indiana Code 36-7-12
South Bend Municipal Code 6-36.1
South Bend Municipal Code Section 21-13.01
South Bend Municipal Code 14.5-3
South Bend Municipal Code 2-10.1
Indiana Code 36-7-14-6.1
Indiana Code 36-7-14.5-8
South Bend Municipal Code Sec. 6-22
Indiana Code 36-7-18-9
South Bend Municipal Code 2-129
South Bend Municipal Code 2-10.1
Indiana Code 16-20-2-11
Indiana Code 6-9-1-1
Indiana Code 36-10-4-6
Indiana Code 14-30-3
Indiana Code 36-9-4-14
Indiana Code 5-28-15-13

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J. Blank Sign-In Sheet for Boards and Commissions	37

# South Bend Common Council Standing Meeting Request Protocol Form

Updated 2-14-2017

This form is required to be completed by the Chairperson of a Standing Committee or the officers of a board, ad hoc committee, or commission who intend to call a meeting and are requesting services provided by the South Bend City Clerk's Office. If any of the items listed below do not apply, please leave blank. Council Committee Chairs and members please see attached schedule and guidelines.

minitude which I chair. Daved on these	cted the Council Members indicated who contacts, a quorum of the committee wi fors regarding their availability and requ	11.1
City Clerk posted notice on:		
Other:		
Best method to contact you	Dr. David Varner Email Cell	Other:
¥	Jo M Broden	Karen L. White
attend:	Regina Preston Randy Kelly	John Voorde Gavin Ferlic
Council Members contacted regarding their availability to	Tim Scott	Oliver J. Davis
the meeting		
Documents (if any) needed for		
Topics for Meeting		
be notified and their contact information:		
Other Individuals who should		
regarding their Availability to attend		
etc.) City Administrators contacted		
Identify any accommodations needed (audio, video, recorder, translator,		
Location of proposed meeting ADA Compatible (check box to confirm)		
Proposed Meeting Date and Time		
the Office of the City Clerk		
DATE: Form is Submitted to		

Reminder: Indiana's Open Door Law requires a minimum of <u>48-hour written notice</u> of all public meetings (weekends excluded). Notices must be posted and sent by the Office of the City Clerk. Form must be submitted to the City Clerk's Office a minimum of one (1) week prior to the meeting date.



### OFFICE OF THE CITY CLERK

KAREEMAH FOWLER, CITY CLERK

### **MEMORANDUM**

TO: FROM MEMBERS OF [COMMITTEE/BOARD/COMMISSION NAME]

FROM: DATE: [NAME OF OFFICER SENDING THE NOTICE]
[DATE THAT THE NOTICE IS BEING POSTED]

SUBJECT:

[NAME OF COMMITTEE/BOARD/COMMISSION] MEETING NOTICE

### **NOTICE**

The following [Name of Committee/Board/Commission] meeting has been scheduled for [Day/Date] in the [Room name] on the [Floor Number] of the [Building Name]. [Address of Building].

#### [Time of Meeting] [Organization Name]

[Chair of the Committee]

- 1. Agenda Items
- 2. Miscellaneous

cc: [Relevant Parties (Mayor Pete Buttigieg, South Bend Common Council, etc.)] [Media]

NOTICE FOR HEARING AND SIGHT IMPAIRED PERSONS

Auxiliary Aid or Other Services may be Available upon Request at No Charge.

Please give Reasonable Advance Request when Possible

455 County-City Building • 227 W. Jefferson Boulevard • South Bend. Indiana 46601 Phone 574-235-9221 • Fax 574-235-9173 • TDD 574-235-5567 • www.SouthBendIN.gov



# OFFICE OF THE CITY CLERK

KAREEMAH FOWLER, CITY CLERK

### **AGENDA**

(Date of Meeting) (Time of Meeting)

- 1. Call to Order
- 2. Roll Call- Membership Only
- 3. Approval of Minutes (Prior Meeting Minutes)
- 4. Old Business
- 5. New Business
- 6. Public Hearing (If Applicable)
  - a. Presenter(s)-Topics of discussion
- 7. Adjournment- (Ending Time)

### SOUTH BEND COMMON COUNCIL STANDING COMMITTEES AND BOARD APPOINTMENTS

### CITIZEN APPLICATION FORM

### Informational Listings of South Bend Common Council Standing Committees:

Community Investment Committee
Community Relations Committee
Council Rules Committee
Health and Public Safety Committee
Information and Technology Committee
Parc Committee (Parks, Recreation, Cultural Arts & Entertainment)

Personnel and Finance Committee
Public Works and Property Vacation Committee
Residential Neighborhoods Committee
Utilities Committee
Zoning and Annexation Committee

### Informational Listing of South Bend Common Council Appointments to Boards and Commissions:

Animal Care and Control Commission Area Plan Commission Century Center Board of Managers Economic Development Commission Historic Preservation Commission Human Rights Commission MACOG

MBE/WBE Utilization Board Morris Entertainment, Inc. Redevelopment Commission Solid Waste Management Board Transpo Urban Enterprise Association

Section 2-12.3 of the *South Bend Municipal Code* sets forth the regulations addressing "Procedure for Addressing Citizen Appointments".

Section 2-10 of the South Bend Municipal Code sets forth the powers and duties of the eleven (11) Standing Committees of the South Bend Common Council. Each Committee is required to have not less than one (1) citizen member and no more than one-third (1/) of its membership filled by citizen members. By completing and filing this application form, the applicant agrees to abide by the rules and regulations set forth in the South Bend Municipal Code if selected to serve as a citizen member for the current calendar year. Any person selected will be required to be sworn in by proper oath by the Office of the City Clerk, with the Swearing-In Sheet being kept on file in the Office of the City Clerk.

Click here to read Section 2-10 of the South Bend Municipal Code in full: http://bit.ly/2j4NnDb

### \*Please return to the City Clerk's Office:

227 West Jefferson County-City Building Suite 455 South Bend, Indiana 46601 jcoffman@southbendin.gov

\*The Clerk's Office may require state ID for verification of residential address.

The attached application form can be found at southbendin.gov/bcapp

### **Application Form Profile** First Name Middle Initial Last Name Which Boards would you like to apply for? Home Address Suite or Apt Postal Code Residence in the City or County: Email Address Primary Phone Alternate Phone Employer Job Title

Number of Years You've Lived in South Bend:

Universitie	al Background In s:				9
				8	
Interests &	Experiences				
Briefly desc	ribe why you are	e interested in	serving on the	requested Cor	nmittee/Board:
Provide a bři nis Commiti	ef summary of thee/Board this cal	ne Issues and/o lendar year:	r topics you b	elieve should l	oe addressed by
rovide a bři nis Commiti	ef summary of the	ne Issues and/d lendar year:	r topics you b	elieve should b	oe addressed by
Provide a bři his Commiti	ef summary of the	ne issues and/d lendar year:	r topics you b	elieve should b	oe addressed by
Provide a bri	ef summary of the	ne Issues and/d lendar year:	r topics you b	elieve should b	oe addressed by
ovide a brie	ef summary of the ee/Board this cal	lendar year:			
rovide a brie	f summary of you	lendar year:			
ovide a brie	f summary of you	lendar year:			
rovide a brie	f summary of you	lendar year:			
rovide a brie	f summary of you	lendar year:			

Availability to attend Committee/Board meetings on weekdays beginning at 3:00 p.m.:	
	2
Demographics	
Some boards and commissions require membership to be racially, politically or geographically proportionate to the general public. The following information helps track our recruitment and diversity efforts.	
Ethnicity	
Political Party	
Gender	
Sexual Orientation .	
Date of Birth	
*The Office of the City Clerk will use the information you provide for statistical assessment	

\*\*The Office of the City Clerk will use the information you provide for statistical purposes only and will hold the information in confidence. This information will not affect your consideration for appointment. The City Clerk will maintain copies of all applications submitted by individuals not selected in the event that a vacancy occurs throughout the year.

Enclosure of Community Overview or Resume is Highly Recommended

Name:	ne of Meeting:	
Organization Name:	Date and Time of Meeting	

	PHONE							
Z	EMAIL							
PLEASE SIGN IN	ADDRESS (REQUIRED)				*			
NAME (REOTIDED)								

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### Complete List of Boards and Commissions

Board/Commission Name	Requirements
Advisory Commission on Black Males	<u>IC 12-13-12-1</u>
Alcoholic Beverage Board of St. Joseph County	Indiana Code 7.1-2-4-2
Animal Control Commission	South Bend Municipal Code Section 5-95
Area Board of Zoning Appeals	Indiana Code IC 36-7-4-216
Area Plan Commission	South Bend Municipal Code Section 21-09.02
Board of Parks Commission	Indiana Code IC 36-10-4-3
Board of Public Safety	Indiana Code 36-4-9-5 & IC 36-4-9-6
Board of Public Works	Municipal Code 20-3
Century Center Board of Managers	South Bend Municipal Code Sec. 2-52.
Disability Rights Commission	
Economic Development Commission	Indiana Code 36-7-12
Heating, Air Conditioning, and Ventilating Examining	Municipal Code 6-36.1
Board	
Historic Preservation Commission	South Bend Municipal Code Section 21-13.01
Minority & Women Business Enterprise Diversity Board	Municipal Code 14.5-3
Morris Performing Arts	Municipal Code 2-10.1
Redevelopment Commission	<u>IC 36-7-14-6.1</u>
Redevelopment Authority Board	<u>IC 36-7-14.5-8</u>
South Bend Electrical Examining Board	South Bend Municipal Code Sec. 6-22
South Bend Housing Authority	<u>Indiana Code 36-7-18-9</u>
South Bend Human Rights Commission	Municipal Code 2-129
South Bend Museum of Art	Municipal Code 2-10.1
St Joseph County Board of Health	<u>Indiana Code 16-20-2-11</u>
St Joseph County Board of Managers for Hotel-Motel Tax	Indiana Code 6-9-1-1
St. Joseph County Park Board	<u>IC 36-10-4-6</u>
St. Joseph River Basin Commission	Attached
Transportation Board	<u>IC 36-9-4-14</u>
Urban Enterprise Association	<u>IC 5-28-15-13</u>



### OFFICE OF THE CITY CLERK

KAREEMAH FOWLER, CITY CLERK

### **MEMORANDUM**

TO:

MEMBERS OF THE COMMON COUNCIL

FROM:

KAREEMAH FOWLER, CITY CLERK

**SUBJECT:** 

2017 OFF COUNCIL DAY COMMITTEE RESTRICTED MEETING DAYS

The following dates are available for off-Council day committee meetings for 2017. Off day committee meetings are restricted to scheduling on the 1<sup>st</sup> & 3rd Monday/Wednesday of each month and will be given notice pursuant to Indiana Open Door Law.

The attached form is required for meetings scheduled for all 1<sup>st</sup> & 3<sup>rd</sup> Monday/Wednesday and when a Committee Chairperson is proposing a committee meeting for a 2<sup>nd</sup> or 4<sup>th</sup> Monday, but has no 7 pm SBCC Agenda items to be discussed.

### POTENTIAL 2017 OFF COUNCIL DAY COMMITTEE MEETING DATES

<u>Month</u>	Meeting Date	Committee Chair Filing Deadline (By 12:00 P.M. Noon)
February	1 <sup>st</sup>	Jan. 26 <sup>th</sup>
9	6 <sup>th</sup>	Jan. 31st
	15 <sup>th</sup>	Feb. 9th
	20 <sup>th</sup>	Feb. 14 <sup>th</sup>
March	<b>1</b> st	Feb. 26 <sup>th</sup>
500000000000000000000000000000000000000	6 <sup>th</sup>	Feb. 31 <sup>st</sup>
	15 <sup>th</sup>	Mar. 9th
	20 <sup>th</sup>	Mar. 14th
April	3rd	Mar. 28 <sup>th</sup>
	5 <sup>th</sup>	Mar. 30th
	17th	Apr. 11 <sup>th</sup>
	19 <sup>th</sup>	Apr. 13th
May	<b>1</b> st	Apr. 25 <sup>th</sup>

455 County-City Building • 227 W. Jefferson Boulevard • South Bend, Indiana 46601 Phone 574-235-9221 • Fax 574-235-9173 • TDD 574-235-5567 • www.SouthBendIN.gov



### OFFICE OF THE CITY CLERK

KAREEMAH FOWLER, CITY CLERK

Jun	3rd 22nd 24th 5th 7th 19th 21st	Apr. 27th May 16th May 18th May 30th June 1sth June 13th June 15th
Julj	3rd 5th 17th 19th	June 27th June 29th July 11th July 13th
August	2 <sup>nd</sup> 7 <sup>th</sup> 16 <sup>th</sup> 21 <sup>st</sup>	July 27 <sup>th</sup> Aug. 1 <sup>st</sup> Aug. 10 <sup>th</sup> Aug. 15 <sup>th</sup>
September	4th 6th 18th 20th	Aug. 29 <sup>th</sup> Aug. 31 <sup>st</sup> Sept. 12 <sup>th</sup> Sept. 14 <sup>th</sup>
October	2nd 4th 16th 18th	Sept. 26 <sup>th</sup> Sept. 28 <sup>th</sup> Oct. 10 <sup>th</sup> Oct. 12 <sup>th</sup>
November	6 <sup>th</sup> 8 <sup>th</sup> 20 <sup>th</sup> 22 <sup>nd</sup>	1 <sup>st</sup> 3 <sup>rd</sup> 14 <sup>th</sup> 16 <sup>th</sup>
December	4 <sup>th</sup> 6 <sup>th</sup> 18 <sup>th</sup> 20 <sup>th</sup>	Nov. 28 <sup>th</sup> Nov. 20 <sup>th</sup> Dec. 12 <sup>th</sup> Dec. 14 <sup>th</sup>

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### Robert's Rules of Order and Parliamentary Procedure

### **Background**

Parliamentary procedure (or law) originally referred to the customs and rules for conducting business in the British Parliament and later referred to deliberative assemblies in general. In Great Britain, these procedures form a part of the unwritten law of the land, and in our own legislative bodies they are the authority in all cases where they do not conflict with existing rules or precedents.

Henry Martyn Robert was an engineering officer in the regular U.S. Army in the late 1800s. Without warning he was asked to preside over a church meeting and to his embarrassment, he realized that he did not know how. This situation, familiar to many of us who have been in heated or disorderly union meetings, left him determined never to attend another meeting until he knew something of parliamentary law.

Ultimately, he discovered and studied the few books then available on the subject. As he was transferred to various parts of the United States during his military service, he found virtual parliamentary anarchy, since people from different parts of the country had differing ideas about correct procedure.

In 1876, General Robert set out to bring the rules of parliamentary law (by then adopted by the U.S. Congress) to members of ordinary societies and organizations with the publication of the *Pocket Manual of Rules of Order*. It sold half a million copies before it was completely reworked in 1915 and published as *Robert's Rules of Order Revised* and made Robert's name synonymous with the orderly rules in deliberative societies. In 1970 it was substantially expanded and became *Robert's Rules of Order Newly Revised*.

The rules of parliamentary law are constructed upon a careful balance of the rights of the majority, of the minority (especially a strong minority greater than one-third), of individual members and of absentees.

Fundamentally, under the rules of parliamentary law, a deliberative body is a free agent--free to do what it wants to do with the greatest measure of protection to itself and of consideration for the rights of its members.

The current edition of *Robert's Rules* has been developed through a process of updating the book with the growth of parliamentary procedure. All editions of the work issued after the death of the original author have been the work of persons who either knew and worked with the original author or knew and worked with persons who did.

Robert's Rules of Order Newly Revised is designed to provide an answer to nearly any possible question of parliamentary law. It is, therefore, quite detailed. The average person may only occasionally be confronted with the small points that are necessarily dealt in the book, but if you attend many union meetings, you will probably want to own a copy (visit the official Robert's Rules of Order Web site, http://www.robertsrules.com/, for information and to order a hardback or paperback copy).

Parliamentary procedure is a time-tested method of conducting business at meetings and public gatherings. It can be adapted to fit the needs of any organization. Today, *Robert's Rules of Order Newly Revised* is the basic handbook of operation for most unions, clubs, organizations and other groups, so it's important that everyone know these basic rules!

### The Basics of Parliamentary Procedure

- 1. The purpose of parliamentary procedure is to make it easier for people to work together effectively and to help groups accomplish their purposes. Rules of procedure should assist a meeting, not inhibit it.
- 2. A meeting can deal with only one matter at a time. The various kinds of motions have therefore been assigned an order of precedence.
- 3. All members have equal rights, privileges and obligations. One of the chairperson's main responsibilities is to use the authority of the chair to ensure that all people attending a meeting are treated equally--for example, not to permit a vocal few to dominate the debates.

- 4. A majority vote decides an issue. In any group, each member agrees to be governed by the vote of the majority. Parliamentary rules enable a meeting to determine the will of the majority of those attending a meeting.
- 5. The rights of the minority must be protected at all times. Although the ultimate decision rests with a majority, all members have such basic rights as the right to be heard and the right to oppose. The rights of all members—majority and minority—should be the concern of every member, for a person may be in a majority on one question but in minority the on the next.
- 6. Every matter presented for decision should be discussed fully. The right of every member to speak on any issue is as important as each member's right to vote.
- 7. Every member has the right to understand the meaning of any question presented to a meeting and to know what effect a decision will have. A member always has the right to request information on any motion he or she does not thoroughly understand. Moreover, all meetings must be characterized by fairness and good faith. Parliamentary strategy is the art of using procedure legitimately to support or defeat a proposal.

### **Conducting a Meeting**

Members express themselves in a meeting by making motions. A motion is a proposal that the entire membership take action or a stand on an issue. Individual members can:

- · Call to order
- Second motions
- Debate motions
- Vote on motions

There are four basic types of motions:

- Main motions: The purpose of a main motion is to introduce items to the membership for their consideration. They cannot be made when any other motion is on the floor, and they yield to subsidiary, privileged and incidental motions.
- **Subsidiary motions**: Their purpose is to change or affect how a main motion is handled, and is voted on before a main motion.
- **Privileged motions**: Their purpose is to bring up items that are urgent or important matters unrelated to pending business.
- **Incidental motions**: Their purpose is to provide a means of questioning procedure concerning other motions and must be considered before the other motion.

### **How Motions are Presented**

### Obtain the floor

- Wait until the last speaker has finished.
- Rise and address the chairperson by saying, "Mr./Ms. Chairperson" or "Mr./Ms. President."
- Wait until the chairperson recognizes you.

### Make your motion

- Speak in a clear and concise manner.
- Always state a motion affirmatively. Say, "I move that we..." rather than "I move that we do not..."
- Avoid personalities and stay on your subject.

### Wait for someone to second your motion

- Another member will second your motion or the chairperson will call for a second.
- If there is no second to your motion, it is lost.

### The chairperson states your motion

- The chairperson will say, "It has been moved and seconded that we ...," thus placing your motion before the membership for consideration and action.
- The membership either debates your motion, or may move directly to a vote.
- Once your motion is presented to the membership by the chairperson, it becomes "assembly property" and cannot be changed by you without the consent of the members.

### **Expanding on your motion**

- The time for you to speak in favor of your motion is at this point in time, rather than at the time you present it.
- The mover is always allowed to speak first.
- All comments and debate must be directed to the chairperson.
- Keep to the time limit for speaking that has been established.
- The mover may speak again only after other speakers are finished unless called upon by the chairperson.

### Putting the question to the membership

- The chairperson asks, "Are you ready to vote on the question?"
- If there is no more discussion, a vote is taken.
- On a motion to move the previous question may be adapted.

### Voting on a motion

The method of vote on any motion depends on the situation and the bylaws of your organization. There are five methods used to vote by most organizations, they are:

- By voice--The chairperson asks those in favor to say "aye," those opposed to say "no." Any member may move for an exact count.
- By roll call--Each member answers "yes" or "no" as his name is called. This method is used when a record of each person's vote is required.
- By general consent--When a motion is not likely to be opposed, the chairperson says, "If there is no objection..." The membership shows agreement by their silence; however, if one member says, "I object," the item must be put to a vote.
- By division--This is a slight verification of a voice vote. It does not require a count unless the chairman so desires. Members raise their hands or stand.
- By ballot--Members write their vote on a slip of paper; this method is used when secrecy is desired. There are two other motions that are commonly used that relate to voting.
- **Motion to table-**-This motion is often used in the attempt to "kill" a motion. The option is always present, however, to "take from the table", for reconsideration by the membership.
- **Motion to postpone indefinitely**--This is often used as a means of parliamentary strategy and allows opponents of motion to test their strength without an actual vote being taken. Also, debate is once again open on the main motion.

Parliamentary procedure is the best way to get things done at your meetings. It will only work, however, if you use it properly.

### Remember to:

- · Allow motions that are in order.
- Have members obtain the floor properly.
- Speak clearly and concisely.
- · Obey the rules of debate.
- · Most importantly, BE COURTEOUS.

Sources: AFT national rep Bob Brown, Robert's Rules of Order Newly Revised, Robert's Rules of Order Web site (www.robertsrules.com)

### ROBERTS RULES CHEAT SHEET

- C	Λ					
<u>.</u>	rou say:	Interrupt	Second	Debatable	Amendable	Vote
		Speaker	Needed			Needed
Adjourn	"I move that we adjourn"	No	Yes	N	S	Maiority
Recess	"I move that we recess until"	No	Yes	No	Yes	Majority
Complain about noise, room	"Point of privilege"	Yes	No.	2	S CN	Chair
temp., etc.					)	Decides
Suspend further consideration of	"I move that we table it"	No No	Yes	No	No	Majority
something			)	2	2	Iviajority
End debate	"I move the previous question"	No	Yes	CN	N	2/3
Postpone consideration of	"I move we postbone this matter	cN CN	Yes	Vec	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	Mojority
something	until"	2	}	3	8	Iviajority
Amend a motion	"I move that this motion be amended	No	Yes	Yes	Yes	Majority
	by"					fundam.
Introduce business (a primary	"I move that"	No.	Yes	Yes	Yes	Majority
motion)			)	3	3	Majority

The above listed motions and points are listed in established order of precedence. When any one of them is pending, you may not introduce another that is listed above it.

To:	You say:	Interrupt	Second	Debatable	Amendable	Vote Needed
		Speaker	Needed			
Object to procedure or	"Point of order"	Yes	No	No	No	Chair decides
personal arront						
Request Information	"Point of information"	Yes	No	2	8	None
Ask for vote by actual count	"I call for a division of the house"	Must be done	No	No	No	None unless
to verify voice vote		before new				someone
		HOHOH				objects
Upject to considering some	"I object to consideration of this	Yes	No No	8	No	2/3
undiplomatic or improper	question"				2	)
matter						
Take up matter previously	"I move we take from the table "	Yes	Vac	0/2	O'A	N. 4
tabled		3	5	2	0	Majority
Reconsider something	"I move we now (or later) reconsider	Yes	Yes	Only if original	QZ.	Mojority
already disposed of	our action relative to"		3	motion was	2	iviajority
				debatable		
Consider something out of its	"I move we suspend the rules and	No	Yes	N	N	2/2
scheduled order	consider"		)	?	2	6/7
Vote on a ruling by the Chair	"I appeal the Chair's decision"	Vos	700	7.55		
F Community		163	res	Yes	o Z	Majority
The motions points and proposals listed above	Per lichard above how of chall alega					1

The motions, points and proposals listed above have no established order of preference; any of them may be introduced at any time except when meeting is considering one of the top three matters listed from the first chart (Motion to Adjourn, Recess or Point of Privilege).

### PROCEDURE FOR HANDLING A MAIN MOTION

**NOTE:** Nothing goes to discussion without a motion being on the floor.

### Obtaining and assigning the floor

A member raises hand when no one else has the floor

The chair recognizes the member by name

### How the Motion is Brought Before the Assembly

- The member makes the motion: I move that (or "to") ... and resumes his seat.
- Another member seconds the motion: I second the motion or I second it or second.
- The chair states the motion: It is moved and seconded that ... Are you ready for the question?

### **Consideration of the Motion**

- 1. Members can debate the motion.
- 2. Before speaking in debate, members obtain the floor.
- 3. The maker of the motion has first right to the floor if he claims it properly
- 4. Debate must be confined to the merits of the motion.
- 5. Debate can be closed only by order of the assembly (2/3 vote) or by the chair if no one seeks the floor for further debate.

### The chair puts the motion to a vote

- 1. The chair asks: *Are you ready for the question?* If no one rises to claim the floor, the chair proceeds to take the vote.
- 2. The chair says: The question is on the adoption of the motion that ... As many as are in favor, say 'Aye'. (Pause for response.) Those opposed, say 'Nay'. (Pause for response.) Those abstained please say 'Aye'.

### The chair announces the result of the vote.

- 1. The ayes have it, the motion carries, and ... (indicating the effect of the vote) or
- 2. The nays have it and the motion fails

### WHEN DEBATING YOUR MOTIONS

- 1. Listen to the other side
- 2. Focus on issues, not personalities
- 3. Avoid questioning motives
- 4. Be polite

### HOW TO ACCOMPLISH WHAT YOU WANT TO DO IN MEETINGS

### MAIN MOTION

	vant to propose a new idea or action for the group.  After recognition, make a main motion.  Member: "Madame Chairman, I move that"
AME	NDING A MOTION
•	After recognition, "Madame Chairman, I move that the motion be amended by adding the following words"  After recognition, "Madame Chairman, I move that the motion be amended by striking out the following words"  After recognition, "Madame Chairman, I move that the motion be amended by striking out the following words"  After recognition, "Madame Chairman, I move that the motion be amended by striking out the following words,, and adding in their place the following words ."

### REFER TO A COMMITTEE

You feel that an idea or proposal being discussed needs more study and investigation.

• After recognition, "Madame Chairman, I move that the question be referred to a committee made up of members Smith, Jones and Brown."

### POSTPONE DEFINITELY

You want the membership to have more time to consider the question under discussion and you want to postpone it to a definite time or day, and have it come up for further consideration.

• After recognition, "Madame Chairman, I move to postpone the question until

### **PREVIOUS QUESTION**

You think discussion has gone on for too long and you want to stop discussion and vote.

• After recognition, "Madam President, I move the previous question."

### LIMIT DEBATE

You think discussion is getting long, but you want to give a reasonable length of time for consideration of the question.

 After recognition, "Madam President, I move to limit discussion to two minutes per speaker."

### POSTPONE INDEFINITELY

You want to kill a motion that is being discussed.

After recognition, "Madam Moderator, I move to postpone the question indefinitely."

### POSTPONE INDEFINITELY

You are against a motion just proposed and want to learn who is for and who is against the motion.

After recognition, "Madame President, I move to postpone the motion indefinitely."

### **RECESS**

You want to take a break for a while.

After recognition, "Madame Moderator, I move to recess for ten minutes."

### **ADJOURNMENT**

You want the meeting to end.

After recognition, "Madame Chairman, I move to adjourn."

### PERMISSION TO WITHDRAW A MOTION

You have made a motion and after discussion, are sorry you made it.

After recognition, "Madam President, I ask permission to withdraw my motion."

### CALL FOR ORDERS OF THE DAY

At the beginning of the meeting, the agenda was adopted. The chairman is not following the order of the approved agenda.

Without recognition, "Call for orders of the day."

### SUSPENDING THE RULES

The agenda has been approved and as the meeting progressed, it became obvious that an item you are interested in will not come up before adjournment.

 After recognition, "Madam Chairman, I move to suspend the rules and move item 5 to position 2."

### POINT OF PERSONAL PRIVILEGE

The noise outside the meeting has become so great that you are having trouble hearing.

- Without recognition, "Point of personal privilege."
- Chairman: "State your point."
- Member: "There is too much noise, I can't hear."

### COMMITTEE OF THE WHOLE

You are going to propose a question that is likely to be controversial and you feel that some of the members will try to kill it by various maneuvers. Also you want to keep out visitors and the press.

 After recognition, "Madame Chairman, I move that we go into a committee of the whole."

### POINT OF ORDER

It is obvious that the meeting is not following proper rules.

Without recognition, "I rise to a point of order," or "Point of order."

### POINT OF INFORMATION

You are wondering about some of the facts under discussion, such as the balance in the treasury when expenditures are being discussed.

• Without recognition, "Point of information."

### POINT OF PARLIAMENTARY INQUIRY

You are confused about some of the parliamentary rules.

• Without recognition, "Point of parliamentary inquiry."

### APPEAL FROM THE DECISION OF THE CHAIR

Without recognition, "I appeal from the decision of the chair."

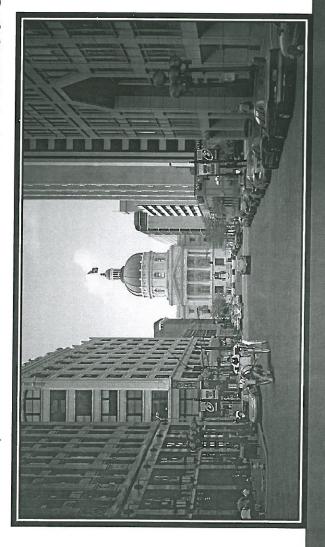
### Rule Classification and Requirements

Class of Rule	Requirements to Adopt	Requirements to Suspend
Charter	Adopted by majority vote or as proved by law or	Cannot be suspended
	governing authority	
Bylaws	Adopted by membership	Cannot be suspended
Special Rules of Order	Previous notice & 2/3 vote, or a majority of entire membership	2/3 Vote
Standing Rules	Majority vote	Can be suspended for session by majority vote during a meeting
Modified Roberts Rules of Order	Adopted in bylaws	2/3 vote

## Indiana's Public Access Laws



Presented by Luke Britt, Indiana Public Access Counselor



# Access to Public Records Act (APRA)

• Indiana Code § 5-14-3-1 through 5-14-3-10 Enacted in 1983 ("APRA")

representative government is that government is the servant of the people and A fundamental philosophy of the American constitutional form of not their master.

Accordingly, it is the public policy of the state that all persons are entitled to full and complete information regarding the affairs of government and the official acts of those who represent them as public officials and employees.

representative government and an integral part of the routine duties of public officials and employees, whose duty it is to provide the information. Providing persons with the information is an essential function of a

This chapter shall be liberally construed to implement this policy and place the that would deny access to the record and not on the person seeking to inspect burden of proof for the nondisclosure of a public record on the public agency and copy the record."

## Public Access Counselor

- concerning Indiana's public access laws (the Access to Public Records The Public Access Counselor provides advice and assistance Act and the Open Door Law) to members of the public and government officials and employees.
- 1998 after a statewide collaboration of seven newspapers found great Governor Frank O'Bannon created the office by executive order in obstacles in obtaining government information in Indiana.
- In 1999, the General Assembly created the office statutorily.



# Indiana's Open Door Law (ODL)

"...It is the intent of this chapter that the official action of public agencies be conducted and taken openly, unless otherwise expressly provided by statute, in order that the people may be fully informed..." IC 5-14-1.5-1.



### Basics

- □ A Majority
- □ Governing Body
- □ Official Action
- □ Public Business
- Notice
- □ Open to the Public

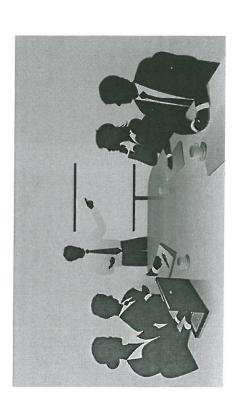


# Official Action vs. Final Action

- Official Action:
- · Discussions
- Deliberations
- Receiving
   Information
- Giving Information



- · Voting
- Decisions



# What Kind of Notice is Required

- 48 business hours in advance
- Date, time and place where Governing Body will meet
- Generally no requirements to publish in newspaper
- Annual notices are permitted
- Emergency meetings are exception to notice requirement
- Must post at principal place of business or meeting location
- Special meetings of County Executives IC 36-2-2-8 (must state-specific subject matter)
- Prohibition on serial meetings

## Example of Public Notice

Notice of Public Meeting:
Xavier Town Council
Wednesday, July 16, 2016
5:30 p.m.
City Hall, Room 104

123 Main Street, Xavier, Indiana



## **Executive Sessions**

- The "exception" to meetings that are open to the public
- Notice must include statutory purpose(s) for the meeting excluding the public.
- certification that only the topics permitted under the Meeting minutes or memoranda must include ODL for executive session were discussed.
- NO FINAL ACTION



# Improper Executive Session Notice

Notice of Executive Session

Xavier Town Council Executive
Session
Wednesday, July 16, 2016
5:00 p.m.
City Hall, Room 104
123 Main Street
Xavier, Indiana

Personnel and Litigation to be discussed

# Proper Executive Session Notice

Notice of Executive Session

Xavier Town Council Executive Session

Wednesday, November 16, 2011

5:00 p.m.

City Hall, Room 104

123 Main Street Xavier, Indiana The Council will meet to discuss a job performance of an individual employee as authorized under

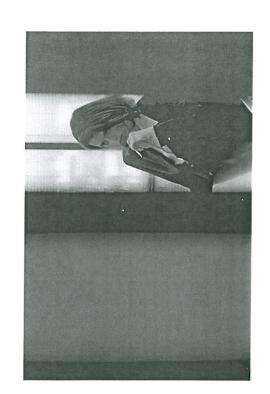
I.C. 5-14-1.5-6.1(b)(9)



### **Executive Session Common** Exceptions under the ODL



- records classified as confidential by state or federal statute
- the alleged misconduct of an employee
- strategy with respect to pending litigation or litigation threatened in writing
- information and intelligence intended to prevent, mitigate or respond to threat of terrorism
- To receive information and interview prospective employees



## Meetings under the ODL

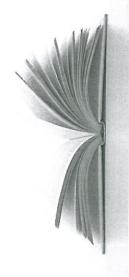
- No right to speak under ODL unless some other statute requires it (i.e. public hearings)
- •Minutes/Memoranda (Draft copies)
- Electronic Meetings of State Agencies
- No secret ballots when voting



## What is a Public Record?

study, map, photograph, book, card, tape recording, or other material that is created, received, retained, which is generated on paper, paper substitutes, photographic media, chemically based media, "Public record" means any writing, paper, report, magnetic or machine readable media, electronically maintained, or filed by or with a public agency and stored data, or any other material, regardless of form or characteristics.

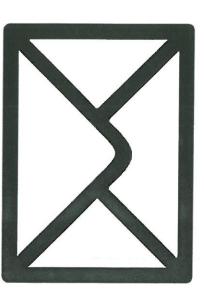
Indiana Code § 5-14-3-2(n)



# Responding to APRA Requests

Time frames for responding to APRA Requests depend on the manner in which the public agency receives the request.

- · If requestor is physically present in the office, the agency has 24 hours to respond.
- If the request is made by mail or by facsimile, the public agency has 7 days from the date it was received.
- Important: Production of documents is not required in these time frames, but within a reasonable time.
- Copy fees



## Reasonable Period of Time

All records must be provided within a "reasonable period of time" after the request is received.

- Factors considered:
- How broad is the request
- Where are the records located
- How much redaction is necessary
- · Busy time at the agency
- · Common sense factors

- What I like to see:
- Communication Status Updates
- Piecemeal disclosures















## Reasonable Particularity

- A request from the public must be reasonably particular – a subjective standard
- Two conflicting cases
- · Can you find it?
- Are there objective elements in the query?
- What I like to see:
- No blanket denial
- Cooperate to narrow request



# Three Categories of Public Records



### Examples of Confidential Public Records



Those confidential by state statute or federal law (i.e. IC 4-6-9-4)



Social Security Numbers contained in public records



Patient medical records unless the patient gives written consent



Trade secret information



Certain foreclosure information



Grade transcripts/license exam scores in licensure process

### Discretionary Categories - Selected Examples

- Investigatory records of law enforcement agencies
- Attorney work product/client communication
- Deliberative material
- Personnel files of public employees



### Denials

- If a request is made orally, the agency may deny the request orally.
- If request is made in writing, the agency must deny the request in writing.
- Before the trial court, the burden is on the agency to demonstrate that the denial complied with the
- Court may review the records in-camera; the court may review the records if redaction of the record has occurred.



## Access to Public Records Act

### Electronic Mail

- received, retained, maintained, or filed by or with a public A public record includes electronic media that is created
- by the governing body unless an exception to disclosure, based on the content of the email, applies. Electronic mail must be available for inspection and copying
- Electronic mail must be maintained in accordance with records retention schedules, pursuant to I.C. 5-15.
- Most agencies have their own retention schedules.



## Noncompliance

- Remedies
- Fix it
- Complaint to Public Access Counselor
- Penalties
- Court action seeking order to produce records and potentially order to pay attorney's fees
- Fines for knowing and intentional withholding of public records or violation of the ODL
- Bad press and damage to public perception



# Common Misconceptions of Agencies

- Offering to allow inspection is sufficient.
- Public Access = Immediate Access
- Denials do not have to be explained
- Any document containing confidential information may be omitted from public records response



# Common Misconceptions Of Citizens

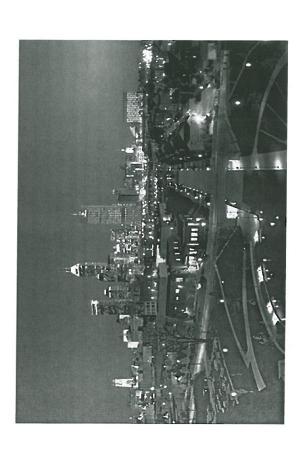
- A public agency should:
- Answer questions under APRA
- Keep public records forever
- Handle public records requests before handling other matters of the public agency
- Keep public records in a format that is most convenient for me.



### Thank You

## Contact Information:

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## Public Access Handbook:

http://www.in.gov/pac/